

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

HYDROGRAPHIC SERVICES REVIEW PANEL

PUBLIC MEETING

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Acting Chair: Ed Welch

Vice Chair: Ed Welch

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8:33 a.m. - 5:55 p.m.

1 2 million for the shoreline.

2 So money, some 2 million went into the  
3 charting. As everyone knows, there will be a  
4 slide coming up where we're kind of  
5 reengineering our production system, and so  
6 that's helped us move that along.

7 Data archiving went out to NGDC to help  
8 build some stuff, some equipment out there, and  
9 VDatum, which I think Juliana -- no, Rich is  
10 going to talk more about in depth.

11 Who -- is one of the three officers going  
12 to talked about VDatum in depth

13 JULIANA BLACKWELL: Yes.

14 CAPTAIN LOWELL: Good. There you go. NGS  
15 will talk about it tomorrow.

16 Already hit the numbers and some updated  
17 shoreline in LA.

18 Well, there's the leveraging. I'll go  
19 ahead and mention that. US portions of the  
20 Great Lakes, NGA flew with some other money,  
21 and so a lot of that money from the ARRA  
22 funding is going to take the NGA data, run  
23 through our contractors and get it to a  
24 nautical chart, so we'll have a complete new

1 shoreline of the US side of the Great Lakes,  
2 not including Michigan, because that wasn't on  
3 the border, so NGA did not collect that.

4 So there's -- there will be a lot of bang  
5 for your buck on that one.

6 Next.

7 Continuing on with this, assertive  
8 vessels, THOMAS JEFFERSON, FAIRWEATHER. TJ has  
9 been out for a little while. I believe  
10 FAIRWEATHER just got underway for the 2010  
11 schedule.

12 We have a very aggressive schedule. We  
13 have a -- the CO of the TJ has taken a bone,  
14 and he is going to get more mileage out of that  
15 vessel than anybody has ever done before, so  
16 we'll see how he does.

17 And this year we do have the FAIRWEATHER  
18 deploying up to the Arctic. They'll be doing a  
19 coordinated survey with the Navy. We'll be  
20 doing the area in the chokepoint there on the  
21 Bering Sea. The Navy will be working south of  
22 us in undisclosed locations, but we will be  
23 getting any data collected that applies to the  
24 NOAA products.

1           So we'll see -- we're starting to get our  
2 feet wet in working in the Arctic, so that's  
3 kind of the bottom line there.

4           So next slide.

5           If anybody really wants to see and run  
6 through all the projects that are scheduled,  
7 there they are. I don't think we need to walk  
8 through those. This will be on the slide. It  
9 will be on the website here shortly.

10          Next.

11          A couple of things I did want to mention,  
12 and we've actually briefed this up to several  
13 of the senior leadership within NOAA, is on the  
14 hydrographic side, everyone's aware we had  
15 backlog in place. The data was coming in  
16 faster than we could get it to the products.

17          I'll refer to that as ping-the-chart  
18 process improvements that we've been working  
19 on. This is a quick walkthrough. This is the  
20 field collects the hydrographic data. Then the  
21 data is delivered to our evaluation group, our  
22 division or branch, and their job is to  
23 validate it, was it done right, how was it  
24 done. And then they'll create the first

1 product from that that is then delivered to the  
2 chart division for application to the charting  
3 product, and that's the third bullet there.

4 Of course any -- any dangers to navigation  
5 that are noted generally get caught by the  
6 field and circumvent that whole process anyway.  
7 They go out as a dangerous vehicle -- dangerous  
8 to navigation -- upon notice, immediately get  
9 routed to a different process. It's an  
10 accelerated way to get out to the mariners.

11 And that's via the local Notice to Mariner  
12 process that the Coast Guard runs.

13 Okay. Next is a quick slide just to give  
14 a little history of the number of surveys in.  
15 You can see the actual acquisition numbers are  
16 going up, up, up.

17 There's a little spike back at 2000, which  
18 was a dump of about 65 Navy surveys all at  
19 once, so that's kind of an aberration.

20 But the trend is we're just collecting  
21 more and more and more. As everyone is aware,  
22 these datasets are bigger, more complicated,  
23 and there's just a whole lot more information  
24 that's got to be plowed through.

1           So the tail of the process has to catch up  
2 with all of this.

3           Next slide.

4           Here's a little bit of history. There's  
5 been some improvements in the field  
6 acquisition. The GPS was a great timesaver.  
7 Multibeam, computer processes. We've been  
8 working very, very closely with our commercial  
9 off-the-shelf vendors, the Carriers, the  
10 Hi-Packs, the various hardware manufacturers,  
11 to build more efficient processes and  
12 capabilities to manipulate these data much  
13 faster, much easier. New twinsets, things of  
14 that nature.

15           So we have increases in field units.  
16 That's part of the big trend upward. We'll be  
17 getting more -- everybody is actually getting  
18 more and more output.

19           Office processing, in HSD -- that stands  
20 for Hydrographic Surveys Division, that's one  
21 of our Office of Coast Survey divisions --  
22 could not keep up. The backlog was in HSD.

23           At the peak, we had 390 surveys in the  
24 queue, and that was pretty much awaiting for

1 somebody to compile a product to move to the  
2 nautical chart, and we were not very  
3 comfortable with that situation, as you  
4 probably can imagine.

5 Next.

6 So what happened here, putting in a lot of  
7 these improvements, what we did is upon  
8 receipt, is there was a quick evaluation of the  
9 data, and if there's any kind of acquisition  
10 issues, we immediately get back to the field  
11 unit to make changes so we don't have perpetual  
12 problems as we're -- they're nipped in the  
13 butt, so data comes in cleaner.

14 Clean data is the key here to a good  
15 process. So the cleaner the data is, the  
16 faster we can get it through.

17 The details here are the total time it  
18 takes to deliver the data. You know, back in  
19 March of '08, I don't know if you guys can see  
20 that, but in the far left of this slide, we  
21 were looking at 1400 days. And those -- the  
22 solid bar, I believe, is a moving average. The  
23 other ones are points.

24 And most of that time was queue time,

1 which was just sitting on the shelf. Nobody  
2 was dealing with it.

3 The pink line is actually the hands-on  
4 time that we were calculating at the time. And  
5 so with the focused effort is -- what's  
6 happening is we're getting more surveys out  
7 than we're getting in at this point, and so the  
8 queue itself -- the queue time is getting much  
9 lower, which is the upper blue line.

10 The hands-on, simply due to the graph  
11 itself, the hands-on time itself has also been  
12 decreased significantly from over 400 days to  
13 just over 200 days, so we've seen a 50 percent  
14 improvement in our throughput time.

15 And of course the actual backlog  
16 reduction, eventually we're going to get down  
17 to where they're very, very close, and you'll  
18 just have kind of a working inventory at that  
19 point. So they'll come in, process them, and  
20 get them out. And that's where we want to be.

21 Next slide.

22 So there you go, as a summary, we made  
23 great strides. In FY09, the numbers, we had  
24 168 surveys in and 284 out, so that kind of



1 gives you those trends.

2 Looking ahead, we're focused on continuing  
3 to reduce those inventories. We are supporting  
4 the IOCM, which is a whole other dataset.

5 Everyone here is aware of the Integrated Ocean  
6 Coastal Mapping effort that's going on out  
7 there.

8 The whole idea about map once, use many  
9 times, it's really easy to say, but to use it  
10 many times takes a lot of resources. And so  
11 suddenly you get this access to all of these  
12 new data streams, once we're aware of them,  
13 they're discoverable and we can bring them in,  
14 and then it becomes work for us. So we have to  
15 keep an eye on that.

16 And then, of course, trying to get the  
17 data available from NGDC. We're posting all of  
18 our raw data at NGDC almost on receipt, and as  
19 soon as it's deemed usable or passed  
20 verification, it's available to anybody at any  
21 time through that process.

22 And I also believe they've shifted to a  
23 BAG format, which is kind of the  
24 next-generation format to be looking at high

1 resolution datasets.

2 Next.

3 Here's one that, of course, Andy made me  
4 put in, but -- not really. It's all part of  
5 the -- the Law of the Sea, which I believe  
6 Admiral West brought up a little while ago, is  
7 although we are not signatories to the Law of  
8 the Sea, we're certainly not ignoring the  
9 requirements that are on there, and it's part  
10 of our I believe it's Article 76 of the Law of  
11 the Sea allows sovereign nations to extend  
12 their claim via the extended continental shelf  
13 rules that are written in Article 76.

14 It's a complex series of bathymetric and  
15 geomorphology that's out there that allows a  
16 nation to -- to extend the continental shelf.

17 And a lot of this work, it's -- I do  
18 believe Andy is the lead on bathymetric side of  
19 that ECS work, and that's a cooperative effort  
20 between several different agencies, including  
21 the USGS, NOAA, Department of State.

22 Who else?

23 LAURA FURGIONE: NSI.

24 CAPTAIN LOWELL: There's a whole lot of

1 people involved, but the potential benefits to  
2 the nation are pretty significant here.

3 So in 2009, basically there's indications  
4 that this continental shelf can be hundreds of  
5 miles further than the desk audit that was done  
6 maybe three, four years ago by UNH.

7 There was an expectation it could go a  
8 certain distance, and now it's looking like it  
9 can go significantly further, simply due to the  
10 undersea features that are out there.

11 It looks like the fourth expedition by  
12 NOAA and partners to map seafloor -- is that  
13 over or is that next year?

14 ANDY ARMSTRONG: That's over.

15 CAPTAIN LOWELL: That's over.

16 So that activity is going on, and we hope  
17 to see some good benefits out of that.

18 Next slide.

19 Most-wanted recommendation Number 2 -- I  
20 think I'm falling behind. I'm not talking  
21 fast. Integrated coastal mapping efforts and  
22 ensure federally maintained channels,  
23 approaches and anchorages are surveyed to the  
24 highest standards.

1           A big push here is we did finish up  
2 today -- there was a NOAA report to Congress on  
3 the Integrated Ocean Coastal Mapping initiative  
4 that's in process right now, but it's certainly  
5 out of our hands. It's in the final review  
6 phase. I do believe it should be transmitted  
7 to Congress within a month, anyway.

8           And that was NOAA's way forward on IOCM.  
9 Next step is now to do an interagency report.  
10 The interagency groups have started to meet.  
11 They'll use the -- I mean, NOAA is now on  
12 record -- well, should it get to the review  
13 process, NOAA will be on the record as to how  
14 we're moving forward on it. So you'll see that  
15 report go out. But that's all how are we going  
16 to deal with this Integrated Coastal Mapping  
17 Initiative.

18           Next.

19           This is just more information on the  
20 working group that's -- that's now standing up.  
21 We're getting pretty good participation from  
22 the other agencies. I think we're a little  
23 slow start there, but things are rolling along  
24 right now.

1           It looks like there's some draft comment  
2 specifications for airborne coastal mapping and  
3 charting data and coordinated airborne coastal  
4 mapping and charting activities. So that's all  
5 part of the, you know, why do we want to do  
6 IOCMs. If somebody is doing it, we want to try  
7 to know they're doing it, leverage it, collect  
8 it to accommodate a standard, and then share  
9 it.

10           Move on.

11           Modernized heights and implement realtime  
12 water levels. I do believe Rich and Juliana  
13 will spend a little bit more on this HSRP  
14 recommendation.

15           Coast Survey is actively involved in  
16 modeling. As -- as I mentioned before on the  
17 Deepwater, a lot of our models, specifically  
18 the Gulf of Mexico, in this case are  
19 underpinning a lot of the scientific work or  
20 even the operational applications of science  
21 that OR&R is doing on this spill trajectories  
22 and things of that nature. So without the  
23 models, these trajectories don't work.

24           We now have nowCOAST, which is an

1 award-winning website, which is tying multiple  
2 data streams into a relatively simple user  
3 interface.

4 I'm would invite anybody to head over to  
5 nowCOAST. I believe their latest enhancement  
6 was the ability to download it to your iPhone,  
7 so you should be able to get nowCOAST  
8 information on an iPhone or any small mobile --  
9 whatever they're referred to as.

10 Next.

11 Emergency services. Well, this is a  
12 topical item. Here's a couple of spills we  
13 responded to recently. Here's Port Arthur,  
14 Texas. I'm not going to go ahead and read all  
15 that. You can read it.

16 But basically, navigation response teams  
17 are there to try to help in any way they can.  
18 In this case, it was an oil spill. And other  
19 times it's lost gear, and they simply try to  
20 find it quickly and get those ports open again,  
21 as everybody here is fully aware of what they  
22 do.

23 An interesting thing, which I believe  
24 Captain Peacock will be talking about a little

1 later, is some of the work we -- we sent an NRT  
2 up to -- can you pronounce that for me?

3 CAPTAIN PEACOCK: Cobscook.

4 CAPTAIN LOWELL: Cobscook Bay. They had a  
5 series of accidents on an urchin dragger where  
6 there was several losses of life on different  
7 boats over a period of time.

8 Just today, I was told that they started  
9 looking across the border to Canada and the  
10 loss of life was far more significant than they  
11 thought.

12 And so the NRTs are up there trying to  
13 provide closure to the families that have lost  
14 loved ones on these vessels. And they've  
15 located the vessels and through the current --

16 This was a very, very difficult place to  
17 operate. There's 12 knots of current through  
18 this area. Slack waters are 30 minutes, at  
19 best.

20 CAPTAIN PEACOCK: Or nonexistent.

21 CAPTAIN LOWELL: Or nonexistent.

22 So the survey windows were tough. And the  
23 diving windows, I don't know how they're  
24 getting them down there and getting these up,

1 but they started to recover the boats and  
2 recover the bodies for closure for these  
3 families.

4       So good emergency responses we've seen  
5 there. Obviously -- go ahead and click it. I  
6 think there's one slide on Deepwater, which  
7 we've already covered.

8       We do have three NAV managers down there  
9 scattered across the coast working with  
10 everybody, trying to get -- trying to get our  
11 products out there.

12       Oceanographic data in the form of  
13 modeling. NowCOAST and JHC support, the  
14 mapping integration.

15       We do rely on JHC quite a bit. They're  
16 very good on many, many aspects, and they help  
17 us move our technologies forward.

18       Aerial photo missions. Well, this is a  
19 nod to NGS here. Water level and current  
20 meters, a nod to CO-OPS. You get more and  
21 more -- you get more information on both of  
22 those tomorrow.

23       And currently, we have a couple of  
24 one-pagers looking at the possibility of the



1 use of multibeam for seafloor oil detection  
2 and damage assessment, which is what Jon Dasler  
3 asked about a little while ago.

4       So we floated those ideas up. We  
5 currently have no ship time. We are -- we --  
6 the existing platforms that we know of that are  
7 out there working in that area and see how we  
8 can leverage some of the work that's going on  
9 out there.

10       So no answers on that. We are asking for  
11 some supplemental funding should that fly  
12 through there to pursue that as a research.

13       Next.

14       Electronic navigational charts. As I  
15 mentioned before, we're kind of revamping our  
16 charting system from a multiple-production  
17 system to a single-production system.

18       I don't want to go into a lot of details  
19 there, but basically it's -- when we get it  
20 online -- and right now we should be going into  
21 limited production sometime this fall -- we got  
22 a small suite of charts out, but the intent is  
23 to get it all up and running. It's on an ESRI  
24 COTS system, and we're rapidly trying to put in

1 place now how do we transition from all the old  
2 systems to the new systems.

3 So all the workflows, all the link-backs,  
4 all the connections into the -- into the Legacy  
5 databases, things of that nature.

6 So that's the level of work they're at  
7 now. So we're committed to the system. We're  
8 moving forward, and we hope to see real results  
9 on that in the next few years.

10 It will take -- the estimate right now to  
11 clean up the data to get it in there, which is  
12 mostly do the edge matching to ENC's, getting  
13 the contours of depth areas to line up, things  
14 of that nature, it just exists in the old  
15 dataset, we want to clean that up before we  
16 load it into this new system, because this  
17 system is a central database. It's not  
18 product-driven.

19 So we want to try to get those kind of  
20 errors out of there before we load it. And  
21 that's estimated to take about five years to go  
22 through the entire digital dataset of the  
23 charts and get them loaded up once we're  
24 online.

1           Last one to be mentioned here is the IMO  
2 ECDIS mandate for 2012. Actually, ECDIS is  
3 already mandated for high-speed crafts, so this  
4 is just the first of the -- of the rest of the  
5 fleet, so to speak, I believe.

6           Cruise ships were the first out of block,  
7 although probably most of the big ships  
8 probably already have ECDISs on board. I don't  
9 mean to speak for Norwegian Cruise Line, but --

10           And then over a five-year period as more  
11 and more ships, different tonnages will be  
12 affected, so we need to -- Coast Survey needed  
13 to have a complete suite of our ENCs, which is  
14 our electronic nautical chart, available for  
15 the mariners.

16           We're currently at about 99 percent on the  
17 major ports, but a lot of the interconnects and  
18 some of the areas, unfortunately, the cruise  
19 ships were going are not done yet, but we  
20 should have them in place by 2010, by the end  
21 of 2010.

22           I don't know if everybody has noticed, but  
23 when everybody -- whenever anybody talked about  
24 a milestone as being in the third quarter or in

1 a year, it's always the end of the year or the  
2 end of the quarter, because it's never in the  
3 middle or at the beginning.

4 Next slide.

5 Going a little over, and I can see there's  
6 a lot of people hungry here, but we did  
7 implement a new strategic plan at Coast Survey.  
8 We can certainly make it available to  
9 everybody, and it might have been made  
10 available at the last meeting. I don't recall.

11 But we're implementing now a strategic  
12 implementation plan. So we got these goals and  
13 objectives up there, but it doesn't necessarily  
14 mean you've got the path through the woods.

15 So now we've got a team stood up to go,  
16 okay, this is where we want to go, this is  
17 where we are. How do we move from here to  
18 there? And they're establishing some concrete  
19 steps that we take over time to get us to where  
20 we want to go.

21 And these are the actual -- the four  
22 goals. Be provider of choice of information  
23 needed for safe navigation. Survey and chart  
24 the US Coastal, Great Lakes and offshore

1 waters. Expand Coast Survey's customer base  
2 beyond the traditional navigation community.

3 And then achieve organizational  
4 excellence -- organizational and managerial  
5 excellence. Pretty much trying to get better  
6 and better at doing what we do.

7 Next.

8 Here's a couple of quick notes, is Bay  
9 Hydro II most of you aware of is on the water,  
10 operating. It got an award from MIL WorkBoat  
11 Magazine.

12 And all three of the offices are working  
13 jointly on coastal and climate change issues.  
14 We have a -- we have a tri-office group that  
15 gathers over at NOS, and we kind of look at our  
16 various skill sets and where we can leverage  
17 together.

18 And we have two projects underway, one  
19 down in Mobile Bay, and one on Poplar Island  
20 where we're pretty much bringing all the tools  
21 and techniques and skill sets to bear on these  
22 issues.

23 Next. I believe this is the last one.  
24 This is the mandatory budgetary slide.

1           So it pretty much tells the story here.  
2           The 2011 President's request, the bottom line  
3           is mapping and charting is slightly less than  
4           the 2010 enacted. Didn't get the -- we're not  
5           requesting money for the EEZ surveys and the  
6           California sea mapping -- seafloor mapping  
7           surveys. They're going on now.

8           Everything else is pretty much -- with a  
9           slight increase in base, but everything else is  
10          pretty much flat-funded.

11          So that's where we are. I believe that's  
12          the last one. Hit it. And there you go.

13          ED WELCH: Okay, Captain, thanks.

14          Virginia, can you go back to the first  
15          slide or two real quick?

16          CAPTAIN LOWELL: Goodness gracious.

17          ED WELCH: Back to where you had the stuff  
18          on ARRA.

19          I believe you indicated that there were  
20          some 1900 square nautical miles done as a  
21          result of the ARRA funding, and I wanted to  
22          see -- what was it, 3200 -- go to the previous  
23          one, Virginia, please.

24          So you did 3200 roughly in overall, but

1 1900 of that was from the stimulus; is that --

2 CAPTAIN LOWELL: The ARRA money is spread  
3 out over a number of years. I mean, we  
4 received the money in 2009, but they're still  
5 working on --

6 ED WELCH: Okay. I want to be clear on  
7 that. Is it also accurate that -- go one more,  
8 Virginia -- that in fiscal '09 because of ARRA,  
9 you hit sort of a high point of hydrographic  
10 surveys total area in -- for a number of years?

11 CAPTAIN LOWELL: Well, I would imagine so.  
12 We haven't actually looked back --

13 ED WELCH: I think I saw a chart at one  
14 point that basically had a fairly good spike  
15 there.

16 Also --

17 CAPTAIN LOWELL: Contract assets at that  
18 point, so...

19 ED WELCH: Does NOAA have either up on the  
20 Web or internally some data about the number of  
21 jobs, private-sector jobs that were preserved  
22 or created as a result of this ARRA funding?

23 CAPTAIN LOWELL: I'm actually kind of  
24 looking at Ashley on that one.

1 Do we have a calculator handy?

2 ED WELCH: Because I think the  
3 administration said they would go in to  
4 calculate that.

5 UNIDENTIFIED SPEAKER: They had to to get  
6 the money. That was a prerequisite to getting  
7 the money.

8 ASHLEY CHAPPELL: Yes. We have the money.

9 UNIDENTIFIED SPEAKER: Because we got the  
10 money.

11 ED WELCH: Can we get that information  
12 here at the panel, please?

13 ASHLEY CHAPPELL: Yes. I think it's  
14 actually on the ARRA funding website.

15 ED WELCH: Okay. All right. Somebody can  
16 produce it.

17 The last comment I would make is that you  
18 all -- I mean, I've been complimentary of you  
19 of being nimble enough and having some  
20 projects/proposals in the pipeline so that when  
21 the stimulus came along you were able to  
22 present them to NOAA and the Department of  
23 Commerce for inclusion in the agency's  
24 proposal, and all I always think you ought to



1 be thinking in terms of what the next thing is,  
2 the next opportunity like that is and be ready  
3 to take advantage of it, because so many  
4 agencies aren't ready to take advantage of it.

5       These things come up so quickly, and I'm  
6 thinking this right now, the supplemental  
7 appropriation bill, could there be Gulf Coast  
8 shoreline mapping expansion projects that could  
9 be ready to go and be part of a -- of a  
10 supplemental request?

11       Are these supplementals, are these  
12 stimulus? That's where you really get beyond  
13 the confines of the regular budget, and you've  
14 got to be ready to take advantage of them and  
15 you've got to be aggressive within the agency  
16 and within the department to get your case  
17 made.

18       And so if I'm hearing there's going to be  
19 a supplemental request, let's see what  
20 Hydrographic Services can legitimately  
21 contribute to a supplemental request.

22       Thanks. Are there other comments or  
23 questions?

24       Jon Dasler.

1           JONATHAN DASLER: I think also not a  
2 supplemental -- I'm thinking in terms of just  
3 not a supplemental in terms of response but  
4 potentially even mitigation, which could -- I  
5 mean, I would think that could get rolled into  
6 that, a mitigation effort might be expanding  
7 and improving, you know, coastal mapping in the  
8 event these happen again, that that might be  
9 a --

10           ED WELCH: Well, I don't know whether --  
11 whether -- what the map -- what the mapping and  
12 coastal and shoreline stuff is on the Gulf, but  
13 you hear about how dynamic the area is.

14           So unless somebody has done something  
15 extremely recently, probably stuff is beginning  
16 to get dated down there. And to me, that's  
17 connected enough to the spill and the tragedy  
18 down there that, you know, it's not too much of  
19 a stretch to make a case for including  
20 something like that in a Deepwater Horizon  
21 supplemental request.

22           Andy McGovern.

23           ANDY MCGOVERN: Two questions.

24           First of all, we're having this meeting in

1 the Northeast and there is no Northeast NAV  
2 manager here because there is no Northeast NAV  
3 manager.

4 Is there any idea of when we will be  
5 getting a replacement for Matt?

6 CAPTAIN LOWELL: I can get back to you on  
7 that. I know it's an open billet for an OCOR  
8 officer. Our priority right now is to get --  
9 Alaska was also vacant, and so we have somebody  
10 going into Alaska.

11 I can find out who is in the pipeline  
12 right now and when they're due to go in there,  
13 but I'll have to go back and look.

14 ANDY MCGOVERN: Okay. Thanks.

15 And the other, which doesn't have to be  
16 answered right now but maybe since you did  
17 bring up the budget, is, you know, we keep  
18 talking about PORTS here, but the O&M funding  
19 there was a lot of people that got it in the  
20 '10 request, and I've been told that it's  
21 missing from the '11 request, so it was a  
22 one-year blip.

23 And is there a reason why it was not  
24 included in the '11?

1           CAPTAIN LOWELL: I will defer to Rich,  
2 budgetary issues on PORTS.

3           ANDY McGOVERN: Don't need an answer  
4 today, but --

5           RICHARD EDWING: My budget slides are  
6 tomorrow. I'll talk about that.

7           ANDY McGOVERN: Okay.

8           ED WELCH: Other comments?

9           Jon Dasler.

10          JONATHAN DASLER: I didn't -- I guess the  
11 other thing I was going to mention was you  
12 mentioned IOCM mapping efforts, so some of that  
13 has been happening with the West Coast  
14 governors agreement.

15          CAPTAIN LOWELL: Mm-hmm. It's slowed  
16 down.

17          JONATHAN DASLER: Right.

18          And so last year some of that effort --  
19 some of that funding is coming out of charting  
20 backlog, and I kind of raised this issue when  
21 Dr. Lubchenco was giving the budget brief in  
22 Seattle this last winter.

23          And if there is going to be a continued  
24 effort in that to support CMSP, you know, can

1 there be a budget set aside for some of that  
2 effort?

3 And I think the other issue is, you know.  
4 some of the charting backlog money is going to  
5 that so it can get on the charts, but there are  
6 some other surveys that are not following those  
7 standards. And so that's data collected.

8 And how can there be, I guess, a little  
9 more push on NOAA's side to make sure that  
10 happens?

11 CAPTAIN LOWELL: You know, obviously it's  
12 a balancing act. We want to know when people  
13 are going to go survey an area, and we want to  
14 communicate our charting -- our acquisition  
15 standards to them.

16 There is an analysis that -- where  
17 everybody can kind of look at that and see is  
18 it -- can they deal with it in their existing  
19 resources, does that meet their requirements.

20 And if not, we can come in there with  
21 perhaps a different scene, that kind of an  
22 approach.

23 I believe we did that down on the -- on  
24 the West Coast.

1           Certainly we don't want to just dedicate  
2 all the survey backlog money to mapping these  
3 areas, because they're not that navigationally  
4 significant. But it gets back to the bang for  
5 the buck, throw in a couple of extra bucks to  
6 get the data up to -- I mean, we simply  
7 couldn't afford to do it any other way, not in  
8 a realistic time frame.

9           So we're just kind of balancing all of  
10 that.

11           I mean, we fund that out of our own hide?  
12 The answer is probably no. But we're not  
13 against leveraging what other people are doing,  
14 even if it's not our highest priority, because  
15 it simply can get done then.

16           I don't know if I answered the question,  
17 but --

18           JONATHAN DASLER: I guess maybe this --  
19 while Laura was still here, but the message is  
20 I guess if we're really pushing for a national  
21 ocean policy and CMSP, you know, funding to get  
22 the data that's needed for that, I mean,  
23 currently that's coming out of the charting  
24 backlog.

1           CAPTAIN LOWELL: And it happens both in  
2 multibeam systems and LiDAR systems and all of  
3 the systems that are out there. There's just  
4 so many different standards.

5           When somebody has a requirement that just  
6 doesn't require the high level of work, then  
7 they don't want to pay for it, and, you know,  
8 it's hard to argue with that.

9           ED WELCH: Any last comments or questions  
10 for Captain Lowell?

11           Elaine Dickinson.

12           ELAINE DICKISON: You didn't say,  
13 actually, how many ENC's are left to do, nor is  
14 it being slowed down with this conversion to  
15 the new database.

16           CAPTAIN LOWELL: Yes.

17           Actually, everything has been slowed down  
18 with the conversion to the new database. We  
19 have a significant amount of resources doing  
20 the data cleanup on the existing cells, plus  
21 we're trying to maintain output on the rasters  
22 and on the ENCs, in other words, maintaining  
23 this output we've got out there.

24           We've got just shy of 800 at this point

1 posted and available. You know, in a perfect  
2 world we would have a thousand -- we have a  
3 thousand and nine paper charts, something right  
4 around there.

5 But the reality is we probably won't get  
6 every one of the paper charts, certainly not --  
7 just areas where there's nobody navigating.

8 Is there anybody from the Great Lakes  
9 here?

10 We have these new charts up on the border  
11 that are very, very shallow. And then some of  
12 the other charts are just really -- like the --  
13 you know, North Shore -- the north coast of  
14 Alaska, just bad shoreline, it's bad data.

15 I mean, we could create them. People  
16 might think it's knew data, but it's just a  
17 different look at the old data. It's really  
18 just bad. We need to get out there and do some  
19 work.

20 ED WELCH: Okay.

21 Anybody else? Thanks, Captain. All  
22 right. Well, I think Kathy is going to give us  
23 some instructions about lunch, maybe.

24 KATHY WATSON: Right outside the door



1 here.

2 ED WELCH: She's good, isn't she? And --  
3 okay.

4 Well, then why don't we -- we'll adjourn  
5 for lunch. I want to again thank Laura for  
6 coming up from Washington and hope you got a  
7 flavor for our panel and some of our concerns,  
8 and we were glad to have Jennifer here.

9 We always send a little summary report to  
10 the administrator afterwards with some of our  
11 observations, and we'll be sure and send you  
12 copies of what we produce.

13 So thanks very much. And I guess we are  
14 adjourned until 1:00.

15 (Luncheon recess.)

16 ED WELCH: Good afternoon.

17 We're going to our meetings here for the  
18 hydrographic meetings panel, and we're going to  
19 take a moment before our stakeholders panel,  
20 and I'm going to recognize Larry Whiting.

21 LARRY WHITING: Isn't it appropriate to  
22 make a motion now on -- for somebody that's  
23 leaving?

24 ED WELCH: Sure, Larry. It's all

1 appropriate for you to make a motion.

2 LARRY WHITING: Well, if I could make a  
3 motion in support of John Lowell's testimony  
4 tomorrow and reiterate that now so that he can  
5 take a copy of this thing or something when he  
6 goes to see the administrator before he  
7 testifies.

8 ED WELCH: Well, I think maybe Virginia  
9 anticipated your motion.

10 VIRGINIA DENTLER: And I'm sorry it's  
11 small. I'm sorry it's so small.

12 ED WELCH: Can you read that, Larry?

13 VIRGINIA DENTLER: Hold on.

14 (Pause.)

15 VIRGINIA DENTLER: Can you read that now?

16 ED WELCH: We have a little spelling  
17 problem with "Arctic" and "hydrographic," but  
18 other than that --

19 LARRY WHITING: I think other than that,  
20 that -- you know, therefore supports or fully  
21 supports, I guess -- that would be all right  
22 with me.

23 I'd like to make this motion, that we send  
24 this thing with John as he gets ready to go out

1 to testify tomorrow. He's leaving at 3:00 or  
2 something like this.

3 ED WELCH: Is there any second by anybody?

4 MATT WELLSLAGER: I'll second.

5 ED WELCH: Matt seconds.

6 Do we have any discussion of the motion?

7 ADMIRAL WEST: I would better identify the  
8 testimony as Captain Lowell's and the date, so  
9 for posterity sake it's in there.

10 VIRGINIA DENTLER: Change "NOAA's" to  
11 "Captain Lowell's"?

12 ADMIRAL WEST: I think what we're  
13 supporting is the -- is the testimony that John  
14 showed us today; is that correct?

15 ED WELCH: Why don't we say supports the  
16 May, whatever the date is, testimony.

17 KATHY WATSON: May 6th.

18 ED WELCH: May 6, 2010 testimony by  
19 Captain John Lowell on behalf of NOAA in  
20 support of HR 2864. Let's see how that looks.

21 VIRGINIA DENTLER: And I got on behalf of  
22 NOAA of HR --

23 ED WELCH: Say "in support of," you are  
24 supporting the bill, correct?

1 CAPTAIN LOWELL: Yes.

2 VIRGINIA DENTLER: Is now who --

3 ED WELCH: Okay. Larry, is that  
4 satisfactory? Admiral West?

5 ADMIRAL WEST: Yes.

6 ED WELCH: Andy McGovern.

7 ANDY McGOVERN: Another suggestion.

8 Instead of referencing the May 6th, just say

9 "the attached" and attach his testimony.

10 You have it.

11 ED WELCH: What's the pleasure of the  
12 panel?

13 LARRY WHITING: I think it's dated  
14 May 6th. We could do both, you know, we could  
15 have May 6th the attached testimony.

16 ED WELCH: You know about the guy that was  
17 on the East Coast and he got a phone call and  
18 it was a funeral director on the West Coast.  
19 And the guy says I have your mother-in-law's  
20 body here. Do you want me to cremate her or  
21 embalm her? And he says take no chances. Do  
22 both.

23 We can do both.

24 LARRY WHITING: I think we can do both.

1 VIRGINIA DENTLER: Is that what you want?

2 ED WELCH: Okay.

3 Any other suggestions? Any further  
4 discussion?

5 All those on the panel who support this  
6 motion, say "aye."

7 Any opposed, say "no."

8 The "ayes" have it.

9 So we will give this motion to Captain  
10 Lowell, and he can use it as he sees fit  
11 tomorrow. Thank you, Larry.

12 Okay. Now we come to our part of the  
13 program where we have our traditional  
14 stakeholders panel.

15 This is a situation over the past few  
16 meetings, the HSRP panelists have looked  
17 forward to hearing from various people in the  
18 marine and other communities that use NOAA's  
19 services to -- hydrographic services to give us  
20 their input about how they use those services,  
21 how it's benefiting them, where they might be  
22 improved.

23 So it's proven to be very useful to us.  
24 We've learned some unexpected ways and

1 unexpected people that use NOAA hydrographic  
2 services.

3 So with that, we will -- we'll start our  
4 current panel, and I think what we'll do is  
5 just go with each panelist to make their  
6 presentations.

7 And then we'll hold off questions until  
8 all of the panelists have made their  
9 presentations, if that's all right.

10 So if we could, if each -- I don't know  
11 that we have any biographical material. We  
12 distributed it in advance about the panelist.

13 So if you wish to in addition to your  
14 presentation say a word or two about yourself,  
15 that will be welcome.

16 So we will -- we will start with  
17 Dr. Charles Colgan from the University of  
18 Southern Maine. Welcome.

19 DR. CHARLES COLGAN: Thank you, and good  
20 afternoon.

21 I'm Charlie Colgan. I'm a professor of  
22 public policy and planning in the Muskie School  
23 of Public Service at the University of Southern  
24 Maine.

1 I'm also a NOAA hanger-on of some three  
2 decades vintage. I started in life as the --  
3 working in coastal management in the Coastal  
4 Energy Impact program. In the '70s I was the  
5 director of Maine's Coastal Management program.  
6 I once actually paid Gary Magnuson and kept him  
7 employed, which I hope he will not blame me  
8 these many years later.

9 I've done a lot of work with NOAA over the  
10 years on coastal management issues.

11 In this past ten years, I've done a lot of  
12 work on the economics of ocean-observing  
13 systems, and of other NOAA services including  
14 hydrographic services and weather services, as  
15 a consultant to various parts of NOAA.

16 So I'm actually very pleased to be here to  
17 interact with yet another part of NOAA that I  
18 have not yet done much with.

19 I noticed that the title of the panel was  
20 the Navigation panel, and I am going to leave  
21 to others the discussion -- more qualified the  
22 discussion of navigation issues.

23 I'm going to bring navigation into a  
24 different context, and that is the relationship

1 between hydrographic services and the  
2 measurement of coastal areas and coastlines on  
3 the problem of navigating on land, not on  
4 water.

5 As the picture in the title slide  
6 suggests, this is going to become more and more  
7 of an issue -- indeed, it already is -- in many  
8 parts of the country.

9 This particular picture is in Maine and  
10 represents the kind of thing that the coastal  
11 communities throughout the United States are  
12 beginning to deal with on a more intense level  
13 as we try to recognize the effects of sea level  
14 rise.

15 The importance of the kind of relationship  
16 between the measurement of coasts and  
17 hydrographic services and sea level rise and  
18 responses at the local level to sea level rise  
19 really can't be overemphasized.

20 In a workshop that was held with the  
21 Coastal Services Center in December down in  
22 Virginia talking about how we -- how we  
23 communicate to the public and how we  
24 communicate to decision-makers issues



1 surrounding sea level rise, there was a broad  
2 consensus among a variety of experts both  
3 within and outside of government that one of  
4 the critical ways is to be able to translate  
5 the sort of technical aspects of the ocean and  
6 sea level rise and climate change into  
7 day-to-day language that people understand.

8 And a lot of what we've been doing over  
9 the last couple of years at my school, partly  
10 with funding from EPA and partly with funding  
11 from NOAA, is to begin to look at the question  
12 of how do we bring sea level rise and its  
13 impacts home to people in a way that they can  
14 understand and begin to realize how it's going  
15 to affect their lives. And that's what I'm  
16 going to talk about a little bit today.

17 Do the next slide. I just want to point  
18 out that -- hit it again. There's an animation  
19 on that.

20 I want to point out that traditional  
21 navigation issues will not be entirely omitted  
22 from my presentation. This is a picture of  
23 York Beach, Maine with a -- the effects on  
24 coastal navigation from the Patriots' Day storm

1 of a couple of years ago.

2 But mostly what I want to focus on -- the  
3 next slide -- is the question of how do we --  
4 how do we come to understand changing sea  
5 levels in a way this we can act?

6 This is the way in which I would say the  
7 majority of people are viewing or presenting  
8 the idea of sea level rise.

9 These are rather static pictures in which  
10 we basically color in parts of the land area  
11 blue to remind them that it's water. This  
12 happens to be Back Bay, Boston. The various  
13 sites are indicated in the -- with the letters.

14 But other than this kind of static  
15 picture, this has been shown to get people's  
16 attention, but then you put down at the bottom  
17 that this is somewhere, you know, in maybe the  
18 late 21st century, and people begin to say,  
19 okay, yes, that's going to be a problem all  
20 right. Somewhere down the road. Not enough  
21 for me to worry about right now.

22 So what we've been trying to do is to  
23 point out some of the major issues that we're  
24 facing right now.

1           Go to the next slide.

2           There are two projects I want to talk  
3 about. One is a project that we did a couple  
4 of years ago where we --

5           Basically, on the land side we are  
6 increasingly able as a result of changes in  
7 government statistical series and the  
8 development of GIS technologies and geolocation  
9 services to very accurately map socioeconomic  
10 resources.

11           This happens to be -- the dots on this  
12 happen to be the seven coastal towns in York  
13 County, Maine. And the dots on it represent  
14 centers of employment. We're able to map where  
15 all the centers -- where all the establishments  
16 of employment are in your county, many.

17           And then in the next slide, what we do for  
18 the town of Old Orchard Beach, which I'm going  
19 to focus on in my presentation a little bit  
20 here, is to map the employment locations  
21 against the possible impact from storm surge  
22 under different assumptions about the  
23 possibility about the intensity of storms and  
24 the reach inland of storm surge.

1           The colored dots represent the employment  
2 establishments that are at risk from different  
3 levels of storm surge under different sets of  
4 assumptions.

5           What we've done with all seven towns and  
6 in the next slide, what we're able to do with  
7 this data, by accurately mapping employment  
8 locations with respect to the shoreline and  
9 then using estimated models of storm surge,  
10 what we're able to do is to show people by town  
11 the number of businesses that are at risk from  
12 storms, the annual average employment that  
13 could be affected by storms.

14           The fact that we're dealing with -- here  
15 in York County, Maine with a highly  
16 summer-dependent population, so we get even  
17 more employment effect in the third quarter,  
18 and we're able to show the number of the actual  
19 annual wages of people that are potentially  
20 affected by an understanding of the  
21 relationship between the land side and  
22 shoreline.

23           We can do more data, we can do more  
24 analysis with the data. In the next slide, we

1 look at the industrial component of the at-risk  
2 industries.

3 In the summer, if we look at the -- if we  
4 look at just within what we can currently  
5 model, the so-called SLOSH model, it's tourist  
6 industries that are most affected.

7 But if we push just a little bit further  
8 inland, if we assume a little different error  
9 rate about where the shoreline actually is or  
10 push for a little bit higher sea level rise  
11 assumption, in the next slide we see that the  
12 economic impacts extend not only to tourism but  
13 into health services, retail trade. In fact, a  
14 whole variety of industries.

15 Now, this is the kind of information that  
16 local officials and state officials look at and  
17 say, ahh, wait a minute, something's going on  
18 here that really does affect the way my local  
19 economy actually operates.

20 We're talking about not just wiping out a  
21 few restaurants or a few hotels, but in some of  
22 these towns, major healthcare facilities are at  
23 risk, because we do not fully -- because of the  
24 way in which we are envisioning possible sea

1 level impacts.

2 Now, this is a relatively static analysis.  
3 It's a -- it's one step up from the blue flood  
4 picture. So we've got the blue flood picture.  
5 Now we're able to look behind the flood picture  
6 and say what's going on in those buildings and  
7 point to some very specific potential impacts  
8 with respect to employment output and the local  
9 economy.

10 This, however, is still not enough to  
11 fully understand what's going to happen, and so  
12 in some additional work that we're also  
13 doing -- let's do the next slide -- again,  
14 we're going to stick with Old Orchard Beach.

15 So here's your traditional flood slide,  
16 Town of Old Orchard Beach, Maine.

17 You can see that some of the beach is just  
18 high enough to survive, but the backlands  
19 behind the beach is going to be severely  
20 affected under this particular climate change  
21 scenario.

22 Again, gets people's attention; but, you  
23 know, it's off in the distance.

24 So we're trying to do more dynamic

1 modeling of both the land side and the ocean  
2 side of the potential impacts.

3 We're developing a model, which my  
4 colleagues have given the incredibly original  
5 name of "coast" to, I'm still -- I really  
6 wished they'd come up with something else,  
7 but -- it's just -- if you look at the next  
8 slide, couple of slides, we'll show you what  
9 we're doing.

10 So here's again Old Orchard Beach, Maine.  
11 You can see the assumption here about where the  
12 coastline is. The green buildings here  
13 represent residential -- primarily residential  
14 structures, so we're moving beyond employment  
15 to look at residential structures that are  
16 potentially affected.

17 Now, by combining models of ocean dynamics  
18 and measurements of ocean shorelines with  
19 socioeconomic data from property tax records  
20 and damage function data from FEMA and other  
21 sources, we're actually able to develop more  
22 dynamic models of how this will work.

23 If you look at the next slide, the height  
24 of the building represents the possible at-risk

1 status of that building. So this is not a  
2 sudden sprouting of high-rises on Old Orchard  
3 Beach. The only high-rises on the coast of  
4 Maine are on Old Orchard Beach.

5 The height of the building here represents  
6 the total risk estimate. And then if we look  
7 at the next slide, the color of the building  
8 represents the amount of damage that we think  
9 those buildings could undergo from different  
10 storm surge scenarios.

11 The result of this is that we see a  
12 much -- a much more complete picture of how  
13 changing shorelines impact the local community.

14 Now, Old Orchard Beach happens to be the  
15 one community in Maine that is primarily  
16 located literally on the beach, or a major  
17 portion of their town is located on the beach,  
18 and also a town with a substantial potential  
19 damage from the flooding in the area just  
20 behind the beach.

21 We've done a similar project we're just  
22 completing now with Groton, Connecticut.

23 We're working with the Town of Groton,  
24 Connecticut to show exactly this same kind of



1 damage functions for that town from sea level  
2 rise. And we're working to generate the next  
3 generation of this modeling by improving both  
4 the on-shore -- the on-shore sociodynamics and  
5 the ocean dynamics in order to better model the  
6 interaction.

7 We're still in a somewhat I would say  
8 comparative statics type of model.

9 But you can see here how the -- knowing  
10 where the coastline is and knowing how that  
11 changes essentially drives much of the rest of  
12 this understanding.

13 If you don't know where you start, you  
14 have no idea where you're going to finish. So  
15 it is along with things like basic property tax  
16 records, employment data, the kind I showed you  
17 earlier, it is one of the essential foundations  
18 for this dynamic understanding of sea level  
19 rise and its impact on society, which we think  
20 is probably the only way --

21 Picturing this kind of dynamic interaction  
22 between land and sea is probably the only  
23 way -- in the computer is probably the only way  
24 we're going to get people to fully understand

1 in tea's world what tomorrow's world is going  
2 it look like.

3 And that's what we're really trying to do  
4 here, is to use technology and use better  
5 measurements of and better spatial measurements  
6 of both the oceans and the land side to create  
7 a picture that is both realistic and accurate  
8 as to what may happen a different set of  
9 assumptions.

10 Another element of this is -- that we're  
11 building into the models is what happens when  
12 you do shoreline protection strategies. This  
13 is an armoring strategy in Delaware.

14 What happens when -- inevitably, people  
15 come up and say, wait a minute, you're going to  
16 wash my house away. Put a rock wall in front  
17 of it. Well, we need to model that, too,  
18 because not only the costs of that rock wall  
19 versus the damage functions, but of course that  
20 changes the underlying dynamics of the  
21 long-term transport of sand and things like  
22 that, which many communities in Maine want to  
23 be able to do.

24 Unfortunately, of course, the problem

1 merely shifts the -- the issue of damage down  
2 the beach further or into an estuary.

3 So the opportunities that we have now with  
4 computer models, with better spatial reference  
5 data on both the ocean side and the land side  
6 and the measure of the shoreline itself gives  
7 us, I think, one of the big opportunities we  
8 have to convince people of the dangers inherent  
9 in sea level rise and climate change.

10 It paints a picture of their local  
11 communities that they cannot see now otherwise.  
12 They cannot quite envision what's going to  
13 happen.

14 We can show them pictures like this of the  
15 storms, the storms are -- and the storms are  
16 what they remember, but they'll say, well, that  
17 was just one storm. It does not reflect  
18 Margaret Davidson of Coastal Services Center's  
19 point today's flood is tomorrow's high tide.  
20 And it is tomorrow's high tide that we are  
21 trying to show.

22 Thanks.

23 ED WELCH: Thank you, Dr. Colgan.

24 Our next speaker is Dr. Michele Dionne.

1 Am I pronouncing it right?

2 DR. MICHELE DIONNE: Yes, excellent, thank  
3 you's.

4 ED WELCH: From Wells Estuarine Research  
5 Reserve. We're pleased to have you.

6 DR. MICHELE DIONNE: Thank you.

7 I'm here sort of invited by Allison Allen  
8 at CO-OPS, so I am a member of a system of  
9 state and federal partnerships between NOAA and  
10 the states. And there are 27 of them around  
11 the country.

12 And we have been working with CO-OPS and  
13 NGS semiformally for several years now,  
14 hopefully some day become more formal in terms  
15 of trying to understand how coastal habitats,  
16 especially what we call emergent marshes or  
17 tidal marshes are going to be affect in  
18 response to climate change.

19 And as Charlie was mentioning, the most --  
20 I'd say the most obvious manifestation of  
21 climate change in our neck of the woods, the  
22 Northeast, is more intense storms.

23 The sea level rise piece isn't really  
24 necessarily very evident at this point, as I'll

1 show you with some data.

2 So I'm glad to be here, and I just put  
3 this talk together sort of this morning when  
4 you were running your meeting, so bear with me  
5 if it's not a --

6 ED WELCH: Were we really that boring?

7 DR. MICHELE DIONNE: No, I -- I enjoyed  
8 the meeting. So, I mean, it made the slide  
9 show construction less boring. So here we go.

10 Do I have to aim?

11 VIRGINIA DENTLER: No.

12 DR. MICHELE DIONNE: Okay. Here we go.

13 So title, From Hydrography, which is what  
14 you folks do, to Hydrologic Regime, which is  
15 sort of the master control of coastal habitat  
16 response and will determine whether or not our  
17 marshes survivor in the Gulf of Maine and  
18 indeed throughout the US coastline.

19 And I hit the red button?

20 VIRGINIA DENTLER: No, the arrow.

21 DR. MICHELE DIONNE: Okay. I'm doing  
22 something wrong.

23 VIRGINIA DENTLER: Is it on?

24 DR. MICHELE DIONNE: That might help.

1 Maybe I should just do like Charlie and have  
2 you do it for me. It's buzzing now.

3 All right.

4 So just as I said, there are 27 of these  
5 reserves around the country. I never miss an  
6 opportunity to let everyone know that the one  
7 in Maine is the only one that doesn't receive  
8 any state support, so I'm neither a Fed nor a  
9 state employee. I'm just somebody who tries to  
10 hang on and keep employed and do good things  
11 with my time.

12 So there we are up in -- and I have a  
13 pointer, too. We are sort of bracketing the  
14 northeastern corner of the coast. And we call  
15 this the Acadian bioregion, and these are all  
16 supposedly distributed somewhat according to  
17 biogeographic province.

18 And our overall sort of purpose in life,  
19 and it's very similar to what Charlie was  
20 saying, was to take science and information and  
21 package it up in ways that are relevant and  
22 useful to various audiences, coastal managers  
23 being one of them, but general voting citizens  
24 being another, people who own property on the

1 coastline, lots of audiences.

2 But just trying to take  
3 scientific information -- first of all,  
4 collecting scientific information that's really  
5 relevant to management and then packaging it so  
6 that it can be used is quite a challenge.

7 Because, as everyone knows, it costs quite a  
8 bit more to collect the data than it does to  
9 package it. So we try to do the whole ball of  
10 wax, from soup to nuts.

11 Here at our site, which is -- consists --  
12 our reserve actually consists of three river  
13 systems, starting with this little river  
14 system, the Webhannet River and then the  
15 Ogunquit River. And I would just preface --  
16 just to give you a sense of this York County  
17 piece of coastline that Charlie was talking  
18 about, there are probably 20 of these little  
19 estuaries that add up to something larger. But  
20 they're small, individual units scattered --  
21 sprinkled along the coastline right down to the  
22 Great Bay of New Hampshire.

23 And I'm imagining that they're really the  
24 tail ends of a much larger drainage that might

1 have been more like the Penobscot River once  
2 upon a time when sea level was a lot lower than  
3 it is now.

4 Here's our very famous NWLON station,  
5 which we acquired maybe five or six years ago.  
6 We would know.

7 We were very lucky, we sort of won a  
8 lottery, so to speak, at a meeting one time  
9 where Allison was looking for somebody who  
10 wanted to have an NWLON station at a NERRS  
11 site, and because we just had all the surveying  
12 done by the Army Corps of Engineers for the  
13 harbor dredge, we won the lottery because we  
14 had done a lot of the groundwork for it.

15 And I must say that it's -- as you will  
16 see, it's an extremely useful resource for us,  
17 and all the other reserves would like to have  
18 something like this at their sites.

19 Some of them do -- the larger ones, like  
20 the Chesapeake Bay, Virginia site, do have one  
21 at least.

22 I was just talking to the folks at the  
23 Hudson River, they're way upstream, 100 miles  
24 upstream, navigable waters, but their closest



1 NWLON station is down in New York Harbor,  
2 whatever you call it, so they're very  
3 frustrated and very jealous.

4 So anyway, I'm putting in a big plug for  
5 growing this relationship between the NERRS and  
6 CO-OPS. And if you're going to collect data in  
7 a place where it's going to be well-used, the  
8 NERRS sites are one of those places.

9 Well, what are we doing with the data?

10 Well, one of the things that we're doing,  
11 I mentioned we're trying to work with NGS and  
12 CO-OPS to use water level data and water  
13 elevation data, and what we're very interested  
14 in is understanding how our reserve sites,  
15 which are generally marshy systems, some of  
16 them are more mangrovey and some of them are  
17 more open mudflat sorts of places, but mostly  
18 salt marsh.

19 And we really are very concerned about how  
20 these systems are going to survive and persist  
21 overtime.

22 We know in Wells these marshes have been  
23 very well studied in terms of their geological  
24 evolution with CORS. They started emerging as

1 sea level rise kind of tapered off about 4500  
2 years ago, and they've been sustaining  
3 themselves just fine for about 4500 years.

4 As a matter of fact, they're probably the  
5 most stable ecosystem that you can study.

6 I don't know of any other ecosystem in  
7 North America that's been basically doing the  
8 same thing for 4500 years.

9 And so we have been establishing these  
10 permanent transects in this particular design  
11 to watch vegetation monitoring -- to watch  
12 vegetation change over time in response to  
13 water level and hydrologic regime, nutrients,  
14 various drivers of change.

15 But this is all linked up periodically,  
16 because we do not have enough funding  
17 systemwide to do this on a regular basis. So  
18 we set these up about five years ago, and now  
19 in Year 6 we have a little bit of money to go  
20 back and revisit them.

21 Our setup is -- every reserve is designed  
22 a little differently. We follow the same  
23 protocols, but we have paired transects, one  
24 adjacent to a buffered piece of shore land and

1 one adjacent to a developed piece, so we're  
2 trying to answer some questions about land use  
3 as we go along.

4 Just to give you a better -- stepping back  
5 a minute, I thought I had a picture of our  
6 loggers, too, our water quality loggers, but  
7 we'll get to that.

8 This is probably one of the least  
9 disturbed or altered -- hydrologically altered  
10 salt marsh estuary systems in the Gulf of  
11 Maine, and that's in our reserve. It's call  
12 the Little River.

13 And it's actually probably is the only  
14 place where you have actually a natural inlet.  
15 It's never been dredged. It's never been  
16 hardened in any way. And so the geologists  
17 really love this, just to study what a natural  
18 inlet would do over decades. It's quite  
19 valuable.

20 And so here we have our -- what we call a  
21 back barrier marsh. This is all barrier beach  
22 stuff, as Charlie was mentioning, and it kind  
23 of meanders up into what we call a finger marsh  
24 system.

1           Okay. So CO-OPS measures water level. It  
2 also measures water level change with the  
3 tides. And the tides are the -- you know, the  
4 biggest reality that we have to deal with when  
5 we're working in intertidal areas. The areas  
6 that we work in are defined by the tides.

7           Everything we have to do has to be -- you  
8 have to look at the tide chart first before you  
9 go out. So right there, having water levels  
10 from CO-OPS and getting on the Web and seeing  
11 what's happening is very helpful, because you  
12 know that the tide charts are just predictions,  
13 and the NWLON data is actually what's happening  
14 right now.

15           We're at mid-tide here in this system.  
16 Our marshes have about an average 8-foot tidal  
17 amplitude. It can go up to 12, 13 feet on a  
18 really good spring tide with a good wind in the  
19 right direction.

20           This is -- I'm calling this New England  
21 high marsh. It's not usually this fluorescent.  
22 I don't know exactly what happened here with  
23 this image, but the high marsh is fairly dry  
24 and pasture-like. I actually call them New

1 England's native grasslands, which they are.

2 And you can see that there's a bit of a  
3 breakpoint right here, and you get to this  
4 different species of grass. Grass this is  
5 called salt marsh hay. They're both spartina  
6 grasses. They're true grasses. That's why I  
7 get to call these grasslands. And this is what  
8 we call the high marsh, and this is what we  
9 call the low marsh.

10 And it just so happens that the ecology of  
11 these two grasses is such that they make this  
12 transition right at mean high water.

13 So actually, mashes have been used very  
14 cleverly by geologists in looking through CORS  
15 and gating different plant fragments over time.  
16 And wherever you see spartina patens, you know  
17 that's where mean high water was on wherever  
18 that date was.

19 And that's how they generate sea level  
20 curves over geologic time from these marshes.  
21 Actually, one of the best sea level rise curves  
22 on the East Coast comes from that kind of work  
23 on our marshes.

24 Now down to the low tide, you can see --

1 you get down below the edge of the vegetation,  
2 this is kind of a cut bank, so you don't see it  
3 very well, but there would be a shoulder of  
4 that low marsh coming out to about mean low  
5 water, and then below that is unvegetated  
6 because the grasses can't withstand inundation  
7 below that point, because they just do have  
8 their limits, as all biological things do.

9 And here's a little bit -- we like to show  
10 people -- talking about the [unintelligible]  
11 people that sea level rise happens. Well, as  
12 the drainages change in these marshes and you  
13 get new channels cut, you often will come  
14 across an old tree stump. And if you go ahead  
15 and date that, that might be 2,000 years old.

16 That's where upland was 2,000 years ago,  
17 and there might be several hundred yards of  
18 marsh that have grown beyond it up over the  
19 upland in the -- over time coming to the  
20 present day.

21 Okay. As Charlie was mentioning, there  
22 acute storm events become very obvious to us in  
23 New England. We've been having 100-year storms  
24 pretty much every year, it seems, for the past

1 five or six.

2 We're getting -- I'm talking about  
3 precipitation, not so much -- I don't know so  
4 much about the storm surge, but those are  
5 obviously a piece of it. But we're getting  
6 very altered precipitation patterns that  
7 actually cause upland flooding and lots of  
8 water dumping down into the estuaries and  
9 blowing out lots of infrastructure from the  
10 upland side as well.

11 And we do have problems with land clearing  
12 that have been -- become very obvious in the  
13 past 20 years, and that doesn't help. And we  
14 also have a fairly steep slope, which I guess  
15 it's a two-edge sword.

16 In terms of precipitation, you're going to  
17 get a lot of downhill flooding, so nutrients  
18 and nutrient loading and all those bad things  
19 from a sea level rise perspective perhaps a  
20 little bit of protection for the upland owners,  
21 but the marshes are going to get this little  
22 squeeze thing going where if they cannot  
23 accrete an elevation fast enough to keep up  
24 with sea level rise, they may run out of room

1 to persist,

2           So in the -- as I was saying, tides rule  
3 the coastal habitats. And coastal habitats,  
4 basically these marshes are formed by the  
5 delivery of sediment from the tides or from  
6 storm events or even from winter ice, so it's  
7 just that arithmetic, that simple arithmetic  
8 between how much are you adding and how much  
9 are you losing in a given year will tell you  
10 what elevation your marsh at and whether or not  
11 you're going to keep your head above water  
12 enough so that the grasses can persist, and so  
13 the plant vigorously depending on this  
14 hydrologic regime.

15           The hydrology also determines that  
16 drainage never go up channels and creeks, which  
17 is really important for the aquatic organisms  
18 that come and go with the tides and take  
19 advantage of the nursery habitat, so the  
20 movement of fish and the things that they eat.

21           And then finally, the tides in the  
22 hydrologic regime are going to determine the  
23 extent to which the marshes can move with sea  
24 level over the upland and maintain their --



1 their place in the world.

2 As you can see, I have a storm picture,  
3 too. On high tide on a good windy day, there's  
4 not a whole lot of intertidal habitat to be  
5 seen in many areas of the Maine coast.

6 And the Maine coast is probably, you know,  
7 one of the places where you can still some  
8 natural habitat at that time. Many other  
9 places you might not.

10 So the -- the NERRS have been talking, as  
11 I mentioned, about trying to work together with  
12 CO-OPS and NGS to establish a system, a network  
13 of sites where we would actually look at very  
14 detailed information about sea level, weather,  
15 water levels, inputs to the ocean from the  
16 upland and coastal habitat response, which  
17 would be done in different levels.

18 It would be the sort large scale, what we  
19 call tier one mapping. And then there would be  
20 the more detailed, sort of process-oriented  
21 understanding a measurement of the marshes  
22 themselves.

23 And so I guess I'm -- here would be a good  
24 point to make a pitch for the value, as Charlie

1 was saying, too, of having detailed maps of  
2 that -- that little rim of the coast that gets  
3 you up out of the subtidal areas.

4 And actually, I'm sort of a little bit  
5 lower elevation than what Charlie was talking  
6 about, but we've got, you know --

7 We're talking about a fringe of upland  
8 that is subject to tidal processes and marine  
9 processes where a lot of people live and a lot  
10 of property and a lot of investment and a lot  
11 of organisms that are -- have evolved to use  
12 these habitats live.

13 So I think that it's a constituency that  
14 could certainly use the services of your  
15 programs, even though it's not traditionally  
16 related to water navigation.

17 So what's the goal -- what are the goals  
18 here? I'm just going to read these. So we  
19 want to understand how these systems respond to  
20 climate change, and then we want to assess  
21 impacts and try to determine some useful  
22 indicators of vulnerability and come up with  
23 some solutions.

24 How best are we going to allocate our

1 resources to minimize the negative changes that  
2 could be associated with climate change,  
3 negative changes to organism and people?

4 And I'm probably running out of time --  
5 nobody is timing me, so where am I in my --

6 VIRGINIA DENTLER: About 14 minutes, slide  
7 14.

8 DR. MICHELE DIONNE: Okay. I'm probably  
9 about halfway through my slides. I think the  
10 TEXI [phonetic] slides I can probably skim  
11 through pretty quickly.

12 This is sort of boilerplate from the  
13 proposals that I've helped write that we are  
14 trying to find a home for or some funding for  
15 in NOAA. And as you were discussing this  
16 morning, that's a bit of a shell game  
17 sometimes.

18 If they're level funded, if you want to  
19 get extra money to do something, NOAA -- either  
20 has to come from somebody else or it has to be  
21 somebody -- some protector, some guardian angel  
22 is finding money for.

23 And we haven't really managed to do -- we  
24 haven't been successful yet, but we're always

1 hopeful for the next round of funding.

2 The questions that we really want to be  
3 answering at the very basic data-collection  
4 level really have to do with all about water  
5 levels and topography and then again, the  
6 biological response to the regime that's  
7 determined by the elevation of the land and the  
8 level of the water.

9 Here's the blue map, and my point here was  
10 the same at Charlie's, which is that you can  
11 take your current topography and map your  
12 habitats, and then you can say okay, what  
13 happens when we increase the water level a  
14 foot, which is what happened here. And you can  
15 see what is underwater or at least wet.

16 And that really is a good starting place,  
17 but as I was explaining, marshes have the  
18 ability to respond to sea level rise. And  
19 there is a very nice model that's been in  
20 development by Jim Morris down in South  
21 Carolina. It's been showing up in lots of  
22 proposals that are getting funding right now.  
23 He's got the best model for understanding how  
24 marshes respond to water levels, and we would

1 really like to be able to implement that model  
2 up our way.

3 He's only used it -- as you go further  
4 south on the East Coast, you use that New  
5 England high marsh, and most of the marsh  
6 becomes that lower, wetter low marsh. And  
7 Jim's model only has been applied mostly or  
8 mostly to that kind of habitat.

9 I'm going to skip that slide. We did that  
10 sort of blue map modeling of Casco Bay. We  
11 actually found that we had a little bit of a  
12 net gain of marsh if you allowed the marsh to  
13 migrate.

14 In other words, we found enough flat areas  
15 where water could spread out and create a  
16 marsh, more of those than we had marsh  
17 pinching, so that was an interesting little  
18 exercise.

19 This is just sort of a box-and-arrow  
20 diagram showing you some of the processes  
21 involved in marsh response to water levels and  
22 how marches accrete and of course climate is  
23 the driver.

24 Let's see. So the model I was just

1 mentioning would need certain kinds of data  
2 inputs, and that's where the ecologists, you  
3 know, get to have some fun, and the geologists.

4 We need to measure things like surface  
5 sediment deposition, accretion and loss of  
6 elevation, looking at plant productivity and  
7 things like that.

8 I'm a fish ecologist, but I do have to do  
9 a lot of geology and plant stuff in my job,  
10 because that's the stuff that gets funded.  
11 Working with fish is a lot more expensive, so  
12 we just try to squeeze that in when we can.

13 So just some pictures of what -- this is  
14 what we do to measure sediment deposition and  
15 some data we had to show that the percent of  
16 time underwater that the marsh is underwater  
17 was directly related to the amount of sediment  
18 that was deposited on a surface.

19 So that sort of short-term spring tidal  
20 flooding two-week tide periods for a longer  
21 term, do these little sediment elevation tables  
22 which measures on an annual or semiannual  
23 basis -- semiannual scheduled changes in  
24 elevation of the marsh.

1           And then finally, you can look -- you can  
2 put down bits of white clay on the surface of  
3 the marsh and measure how much material  
4 accretes over it over time.

5           Now, these two things together will tell  
6 you actually what's going on with the marsh,  
7 because you can have a sinking marsh, like all  
8 the marshes in Louisiana are sinking because of  
9 what we call subsidence, but you still can have  
10 a lot of sediment deposition on the surface of  
11 that marsh, but it's elevation you may still be  
12 lowering.

13           So you have to measure these two things to  
14 really understand what's going on within our  
15 system. You have to look at accretion, and you  
16 have to look at whether that accretion is  
17 actually leading to a net change or increase in  
18 elevation or whether you're having sinking ing.

19           So this is a piece of -- this is a -- a  
20 set of instrumentation that would be very  
21 valuable for the reserves to own and use, and  
22 we would share it with CO-OPS, we would do all  
23 kinds of surveying for CO-OPS if they wanted to  
24 help us find some funding to do this.

1           The reserve system owns one right now,  
2 what we call an RTK GPS survey instrument.  
3 There's also optically-based laser photo  
4 stations, and then the GPS can get fancy and be  
5 used to get highly accurate benchmark systems.

6           And we're using all of these in  
7 cooperation with NGS. We've been going --  
8 having training done with them for reserve  
9 staff to go out and do the right kind of  
10 vertical control establishment so that we can  
11 get good -- we can relay all of this water  
12 level data that we're collecting not just with  
13 CO-OPS, that's already plugged into the  
14 vertical data, but all of our other water level  
15 data that we collect with our own loggers so  
16 that we can relate it all together and have it  
17 make some sense in sum across all of the -- all  
18 of the reserves.

19           I'm going to skip that. This is basically  
20 showing -- you're looking at the elevation  
21 change, the accretion and the net gain or loss  
22 of elevation over time and over a set of years.

23           This is actually before and after a dredge  
24 where we had lots of elevation gain before and



1 elevation loss after, but in the end we still  
2 had an overall net accretion and overall net  
3 increase in elevation of the marsh.

4 And actually on the high marsh, our  
5 summary of elevation change was about  
6 2.2 millimeters a year, which is actually what  
7 sea level rise is in our next of the woods  
8 right now.

9 So that's kind of nice to know that our  
10 marshes are apparently keeping up right now,  
11 but we don't know how close to the edge really,  
12 because the rates of sea level rise now really  
13 exceed anything that came from those geological  
14 sea level rise curves that we've generated.

15 So it's just an open question, and that's  
16 why we think we need to start measuring these  
17 things a little more accurately. Then just  
18 some picture how we measure the veg.

19 One point I do want to make is I do think  
20 that a lot of the coastal erosion that's  
21 attributed to sea level rise in our area, this  
22 upstream of the York River, is probably more  
23 from 85-horsepower boaters going on little  
24 river channels, you know, many, many, many

1 times a day in quiet water systems that never  
2 saw that kind of wave energy in their many --  
3 beyond millennia of history.

4 Okay. So that will sort of give you a  
5 picture of this idea of the sentinel sites and  
6 trying to address climate change in a way  
7 that's relevant to coastal habitat management  
8 and to helping people plan better for changes  
9 in infrastructure.

10 But now I'm going to segue into something  
11 we've been involved in for a long time and  
12 we've sort of been good promoters of this idea  
13 of restoring tides to marshes throughout the  
14 Gulf of Maine.

15 And we've been very involved in making  
16 sure that that's done, that the data that's  
17 collected for these sites is done in a  
18 standardized way throughout the region, that's  
19 been fairly successful, so that we can actually  
20 learn something from all of this NOAA  
21 investment in marsh restoration, because most  
22 of these projects are funded by NOAA.

23 So this is a marsh restoration opportunity  
24 that was at the reserve when I got there in

1 1991. We had about a 75-foot-wide channel  
2 crossed by a road, and the only hydrologic  
3 connection upstream and downstream was a --  
4 this is 36 inches on the outside, but it sort  
5 of mushed down to less than under that the  
6 road.

7 So not a great hydrologic connection. If  
8 you did the surface area, the cross-sectional  
9 surface area, it's about five square feet.

10 We have recently changed that to something  
11 a little bit better. I still would have liked  
12 to have a bigger opening, but this is what we  
13 got, what we could afford, what NOAA could  
14 afford.

15 It's a 5-by-4-foot box culvert. And  
16 again, talking about working with the public,  
17 the public was very insecure about having a  
18 wide-open culvert, so we actually had this --  
19 what we called self-regulating tide gate which  
20 is adjustable installed. And we have been  
21 putting a lot of energy into trying to manage  
22 this system the way we think it needs to be  
23 managed based on our understanding the marshes  
24 and data we collect.

1           Before that tide gate went in and we had  
2 that tiny little pipe -- actually, the pipe had  
3 a flapper valve on it that just fell off just  
4 before I got to Wells.

5           And so for about 100 years, this marsh  
6 was -- had no tidal inflow at all. This is  
7 what we call the Drakes Island marsh. The  
8 whole area is about 125 acres. The tidal  
9 portion -- the formal tidal portion about  
10 75 acres.

11           You can see there's some differences in  
12 the colors which indicate differences in plant  
13 production in this infrared photo. But  
14 basically, this whole system has subsided  
15 between one and a half and three feet. So it's  
16 much lower. It has actually experienced  
17 subsidence.

18           And so when you want to restore the tides,  
19 you have to think a lot about the hydrology.  
20 Here's another map from a highly detailed  
21 survey that we did. This is what the peat of  
22 the marsh looks like downstream and what it  
23 looked like upstream when I first got to Wells.  
24 So it was pretty mushy and yucky, and there'd

1 been lot of decay, which I could go into why  
2 that happened, but we don't have time right  
3 now.

4 ED WELCH: Dr. Dionne, could I give you  
5 about a five-minute warning?

6 DR. MICHELE DIONNE: Yes, okay.

7 Going to skip through that, that. Okay.  
8 These are my last slides, and then I will let  
9 the next speaker have their time.

10 These are data from NWLON stations related  
11 to data that we're collecting now at several  
12 restoration sites to look at how well the  
13 hydrologic regime is being restored.

14 And I think that's all I need to say. But  
15 we need this data and we need the data from the  
16 loggers and the mashers to really understand  
17 whether or not we're getting it right.

18 And this is the same kind of data we would  
19 collect in a reference marsh or in a marsh  
20 that's not altered hydrologically or hasn't  
21 been restored really to understand how well the  
22 plants and sediments are -- or how they're  
23 being driven by climate change by storms and by  
24 sea level and by freshwater flows.

1           So these -- I could go into the details  
2 here, but basically this is a reference marsh  
3 where the water levels from the low marsh, that  
4 transitional, and the high marsh all look  
5 about right for the plants.

6           When you get into some of these restored  
7 areas, you get some really funky-looking  
8 patterns which we can't go into the  
9 explanations for right now.

10           But basically this -- this is the Drakes  
11 Island marsh which has a very odd tide because  
12 of the tide gate. And then this is a marsh  
13 that was restored but is way too wet and is  
14 probably not going to be survived.

15           Probably going to be taken over and it is  
16 being taken over by that plant I show you a few  
17 minutes ago, the invasive plant that loves  
18 altered hydrology.

19           And I think just a few applications of the  
20 kind of work that we're hoping to do more of  
21 and in a more formal, well-funded way, which  
22 would be to identify marshes that are at risk  
23 from climate change and come up --

24           There are some nice living shoreline

1 approaches to protecting and preventing edge  
2 erosion of marshes. And there may be some  
3 clever ideas about opening up dams and letting  
4 sediments -- stored sediments come back into  
5 these systems, identifying areas where marshes  
6 can migrate naturally if they're able to keep  
7 up with sea level rise, and making sure that  
8 they don't get built upon, you know, that we  
9 save some space for the marshes to move.

10 And then also to identify more of these  
11 highly restricted marshes -- and there are  
12 hundreds of them still left to be dealt with --  
13 that we think would actually be excellent place  
14 for marshes to migrate to.

15 I'll leave it there, and I think there  
16 will be questions at the end.

17 ED WELCH: Yes, good. Thanks very much.  
18 And I'm sure we'll have some questions and  
19 comments in a few minutes.

20 Okay. Don Frost from the Connecticut  
21 Maritime Association. Don, welcome.

22 DON FROST: And in the words of Monty  
23 Python, and now for something entirely  
24 different.

1           A little bit about myself. I graduated  
2 from SUNY maritime. Went to sea a couple of  
3 years as a Coast Guard licensed officer, but  
4 since then I've been working for the shipping  
5 business ashore as a shipowner, ship operator,  
6 shipper, consultant, broker, whatever.

7           Currently, I guess besides my activities  
8 with the Connecticut Maritime Association,  
9 which I'll talk about in a moment, I'm also  
10 working with Columbia University Center for  
11 Energy, Marine Transportation and Public  
12 Policy.

13           That center has been around for about a  
14 decade, but it's only been functioning on --  
15 focusing on energy. The marine transportation  
16 part has just started in the last three or four  
17 years, and I'm the commercial advisor to all  
18 its academic people.

19           I could talk about that forever, but  
20 that's not what I am here for.

21           Connecticut Maritime Association, if you  
22 don't know, is -- it's big, despite sounding  
23 state-specific. We have a little over 2,000  
24 members in 30 states and 32 countries.



1           Our virtual membership, judging from our  
2 website, is probably 8,000 more beyond that.  
3 We have been around for 26 years, and we  
4 continue to grow. Probably gain a net of about  
5 ten new members every month.

6           And it's really interesting, I just was  
7 typing it up the other day for the new letter,  
8 the people who joined in April are evenly split  
9 between India, Kazakhstan, California, New  
10 York, New Jersey and Texas. It's a very, very  
11 weird thing.

12           Our core members are shipowners, operators  
13 and shippers. And since the year 20 when Wall  
14 Street discovered the shipping industry and the  
15 shipping industry started to become an  
16 industry, not just a business or a service,  
17 bankers have replaced lawyers. Lawyers have  
18 gone to number three, I guess.

19           We have a lot of representation from class  
20 societies, ship registries and regulators, both  
21 the IMO and the US Coast Guard.

22           That's just the background here. I have a  
23 three-minute -- roughly three- or four-minute  
24 video, gave you an illustration of some of the

1 issues that the shipowners are interested in,  
2 and then I'll add some comments to that, and my  
3 thing will not be 20 minutes.

4 Would you, please?

5 VIRGINIA DENTLER: Do you want to have  
6 volume on this?

7 DON FROST: There is some volume.

8 This is about an oil spill that happened  
9 in Philadelphia a few years ago. I think  
10 you'll see where I'm going with the whole  
11 thing, so just, you know -- this is a great  
12 post luncheon video. It will keep you awake.

13 (Video played.)

14 DON FROST: Just one -- we have jpeg here,  
15 just a shot of what the anchor looks like, and  
16 then I want to it talk a little bit more about  
17 this.

18 I hope you see the relationship to NOAA  
19 and hydrographic charting, et cetera.

20 While -- let me just deal with the facts  
21 here. They said they had a 40-foot -- 40 foot  
22 in the channel. The anchorage where the ship  
23 was briefly was 38 feet, which he drew 35 feet  
24 six inches. And nobody -- and then as the ship

1 was being drawn in, the master knew he had hit  
2 something and actually using his depth sounder  
3 knew exactly where it is.

4 But NOAA and the Corps couldn't find it.  
5 That's the anchor. But that's the anchor that  
6 was described as being the cause of the  
7 accident. It is not the cause of accident.  
8 There was also a 20-ton hopper -- let's see,  
9 no. It was a casing for a turbine that was  
10 down here that probably did the damage.

11 And after the -- after the accident, as  
12 the TV piece said, they found not only the  
13 anchor and the dredge casing and the -- as well  
14 as a 10-ton hunk of concrete, all within the  
15 38-foot anchorage that was approved by NOAA,  
16 presumably, or the Corps or whatever. Not  
17 here.

18 I just wanted to give you the illustration  
19 here. Ed asked what -- what part of NOAA are  
20 the shipowners most concerned about?

21 Well, aside from the fact that they don't  
22 want to run into any of these things, they --  
23 they're not certain what's out there anymore.  
24 They're scared stiff.

1           The issue of criminalization of spills,  
2 accidents, has a situation where the shipowners  
3 don't want to come to the United States. And  
4 if they do, they're going to charge a lot more  
5 money to come to the United States.

6           Go back to the ATHOS I for a second. When  
7 the captain -- they pulled -- they tied up at  
8 Paulsboro while this accident was happening.  
9 The captain said I knew where the heck this  
10 thing is because I have it on my echo-sounder.

11          The captain of the port -- the Coast Guard  
12 captain of the port caught a couple of crewmen  
13 in scuba suits wanting to go over the side to  
14 prove exactly where it is. And he threatened  
15 to send them all to jail.

16          Well, the captain and the owner threatened  
17 to go to the press, saying that it was a big  
18 coverup by NOAA, the Justice Department and the  
19 Coast Guard.

20          So what they did is the crewmen showed the  
21 federally paid divers where the hunk of metal  
22 was. That was the housing -- the pump housing.

23          I think I made that point enough.

24          I wanted to go to the next step. This is

1 a -- the conversation I had with Captain  
2 MacFarland of NOAA in 2001 at a first industry  
3 information fair in Washington, which was set  
4 up by Mr. Gary Magnuson.

5 He asked me -- this was a -- if you hadn't  
6 been through this thing, there was -- it was  
7 impromptu, and it was held in a tent on the  
8 National Mall several blocks from the Capital,  
9 and I just happened to wear a nametag.

10 Everybody else was known to NOAA people  
11 because they were either vendors or had  
12 Washington connections.

13 So Captain MacFarland, strangely enough,  
14 actually reads my newsletter -- or did, anyway.  
15 And he saw my nametag. Pulls me aside. He has  
16 a great entourage of all uniformed people from  
17 NOAA, and he pulls me aside and says I have to  
18 go to Congress next week and I have to testify  
19 about dredging, and implying that the  
20 shipowners had some part of this dredging  
21 issue.

22 And I -- this is a quote as best I can  
23 remember. "If the people of the United States  
24 are content to see their cost of living rise,,

1 the competitiveness of their exports decline  
2 and the incidents of accidents and oil spills  
3 in their harbors rise because their harbors and  
4 waterways are unable to safely accommodate the  
5 most economical ship sizes, that's a national  
6 decision, and they have to -- and we have it  
7 pay for it.

8 "Shipowners build ships that will be  
9 competitive worldwide, not just in one market.  
10 If a port can only accommodate a ship that is  
11 smaller than ships accommodated at ports of our  
12 trading partners and competitors, the  
13 consequential higher freight rates as approved  
14 to the cardinal interests that use that port,  
15 ultimately that cost will be passed on to the  
16 consumer or end user."

17 Shipowners do not lobby. They work with  
18 what you give them. And as a -- and so if you  
19 want to make your ports, our ports,  
20 uncompetitive or unsafe, then we have to pay  
21 the price, and there is some evidence to prove  
22 that by ignoring our ports for the last at  
23 least two or three decades, we have given away,  
24 many, many hundreds of thousands of jobs,

1 literally different them away, not lose them.  
2 We've given them away. That point is made, I  
3 think.

4 My last little point relative to NOAA is  
5 the economic impact of being competitive is  
6 also the use of the smart buoys that used to --  
7 I haven't dealt with this stuff in the while.  
8 The so-called PORTS buoys.

9 And I cannot understand -- this is  
10 strictly my commercial view -- why IOOS trumps  
11 PORTS when PORTS can actually contribute to our  
12 economic well-being and competitiveness.

13 IOOS may have a long-term goal, but it's  
14 not one we'll see any results for for decades,  
15 and that's the end of my statement.

16 ED WELCH: Okay. Thank you, Don.

17 Okay. Now, Captain Joseph Maco with the  
18 Northeast Marine Pilots Association.

19 CAPTAIN MACO: I'm going to see if I can  
20 get my website up here.

21 (Pause.)

22 CAPTAIN MACO: Let me introduce -- Captain  
23 Joe Maco, Northeast Marine Pilots and Sound  
24 Pilots.

1           That's the area -- as I said in the  
2 introduction -- basically everything between  
3 New York and Boston. It covers a large  
4 geographic area, a lot of small ports, New  
5 Haven and Providence are our biggest ports, but  
6 everything in between. And we do a lot of  
7 deep-draft vessels into Long Island Sound.

8           A little historical perspective, I. Think  
9 it was in 1993, I was an invited guest to the  
10 national Research Council's two-day seminar up  
11 in Massachusetts Maritime Academy, and some of  
12 you may remember this book. And this is why  
13 we're here today, because this started the ball  
14 rolling.

15           NOAA was subject to a lot of criticism to  
16 being a little antiquated in how they did  
17 things, and there was a lot of industry  
18 complaints about their performance.

19           I think we've come a long way since those  
20 days. Some of the products are actually hard  
21 to keep up with, but the part about the PORTS  
22 system --

23           Also, as you see at the bottom of the  
24 picture there, in 2004, Northeast Marine Pilots



1 got the environmental award from NOAA for our  
2 help in distributing information on the right  
3 whales.

4 I've been doing this about 40 years,  
5 piloting ships. When I started out, we used to  
6 measure the water covering rocks. We had tide  
7 boards that were put on pilings, and you see  
8 how the tide came up and that determined  
9 sometimes when you could bring your ship in or  
10 out of port. And now we're into a PORTS  
11 system, which I think is a tremendous  
12 advantage.

13 I've been using NOAA products actually  
14 longer than that. I started at age 13 as a Sea  
15 Scout, and I was learning how to plot charts  
16 for 75 cents and 50 cents apiece then, and they  
17 lasted a lot longer.

18 But as part of this national investigation  
19 as to the NOAA products, we found out that our  
20 chart products could be changed the way NOAA  
21 produced them, and I think we're at the point  
22 today where the weight for charts are coming  
23 out to the mariner a lot quicker than they were  
24 18 years ago.

1           The funding. We have a PORTS system in  
2 Narragansett Bay, which is almost inclusive of  
3 all the features of most of the PORTS systems,  
4 and we have a PORTS system in New Haven in the  
5 areas that we work.

6           And the PORTS system in New Haven  
7 basically gives you the rise and fall of the  
8 tide, and that's it, whereas the PORTS system  
9 in Narragansett Bay has just about all the  
10 features except for the air gap, which when I  
11 started we used to call air draft, but now it's  
12 called air gap.

13           And since that's critical to many ports, I  
14 think -- and especially since we're talking  
15 about some issues with air draft on LNG tankers  
16 under the Mount Hope Bridge, it might be  
17 beneficial, if and when that happens, to have  
18 the air gap feature on the PORTS system here.

19           Going back to funding, I think it was in  
20 about 2000, the State of Rhode Island had a  
21 marine accident, and they decided to tax the  
22 amount of oil that was moved into the port, and  
23 that's the source of funding for the PORTS  
24 system.

1           Unfortunately, it takes sometimes marine  
2 accidents to get people moving and changing the  
3 way they do business. Unfortunately, you're  
4 going to find the Gulf incident is going to  
5 result in some of that finding as well.

6           But in Connecticut, a local fisherman  
7 funded the PORTS system and then dropped the  
8 funding, and it took me three years to get the  
9 Department of Transportation in the State of  
10 Connecticut to make a minimum contribution to  
11 keep the PORTS system going in New Haven.

12           So it was very frustrating, but I  
13 persevered and finally got the DOT to cut a  
14 check.

15           But my thrust of my presentation will be  
16 on ship safety. It's interesting, Don came up  
17 here and showed you some slides and -- about  
18 what's going on in our ports when you have an  
19 accident, and we certainly want to be proactive  
20 and not have accidents, and I think your PORTS  
21 system is probably one of the finest products  
22 that you have.

23           I'm a little concerned, though. I noticed  
24 that nowCOAST came out, and I'm not really

1 family with the nowCOAST product, but anything  
2 that I've dealt with over the years -- and I've  
3 done a lot of research for various agencies and  
4 entities -- it has to be user-friendly.

5 My first look at nowCOAST is it's -- it  
6 gets a little complicated. So any of your  
7 products, I would advise you to have them be  
8 user-friendly, because you're doing a lot of  
9 different things. You're talking on a VHF  
10 radio, you're talking to the personnel on the  
11 ship. And when you want to get information,  
12 you don't want to have to press a lot of  
13 buttons. You want to be able to hit one  
14 button, get the information, displayed as  
15 quickly as possible. So don't make it too  
16 complicated. Keep it simple, stupid, as they  
17 say.

18 Users and beneficiaries of the PORTS  
19 system, I think there are a lot of different  
20 users. Academics it, fishermen use it. But  
21 primarily, here again, for ship safety and  
22 trying to avoid the consequences that we all  
23 know can happen when you're moving oil tankers  
24 around, pilots, I believe, you know, really

1 think that's a tremendous benefit. Especially  
2 in most of the ports we deal with, we're doing  
3 tide work.

4 So when you have a 35-foot project depth  
5 and you want to move 37-foot draft, you have to  
6 rely on the rise of the tide; and that, to me,  
7 is where this comes down. You -- going back,  
8 as I said earlier, you know, when you're  
9 looking at a tide board or when the water is  
10 covering your rocks, that's fine, but when you  
11 look at the consequences if you misjudge, it's  
12 very important that we have a good product.  
13 And that gets into the next issue, reliability  
14 of quality.

15 As far as I know, the NOAA product of  
16 PORTS is very good. And if it's not putting  
17 out the right data, it won't put out anything.  
18 You'll get nothing. So at least you know that  
19 they're not putting out false information.

20 And if you can't get an Internet  
21 connection, you have a telephone number.  
22 That's another -- actually, that's when I  
23 started using the PORTS system. We didn't have  
24 laptops -- navigational laptops, so we just

1 used a cellphone, or even a marine operator if  
2 you didn't have a cellphone, to call the number  
3 and find out, you know, what the rise of the  
4 tide was in an area.

5       So the economic importance of a PORTS  
6 system is very, very important to -- for a  
7 number of reasons, for -- and I don't want to  
8 get into the shipping companies, how they can  
9 figure out how many extra tons of cargo to move  
10 or not move in and out of the port based upon  
11 the rise and fall of tide; but from the  
12 perspective of the marine industry, knowing  
13 what certain things that are going on with  
14 the -- with the water level and what time we're  
15 going to dock a ship or not move a ship and so  
16 that the -- all the people that are involved in  
17 the maritime community have a direct impact on  
18 whether or not the ship moves at a certain time  
19 based on the rise and full of the tide.

20       And, of course, safe navigation, there's a  
21 few pilots in the room here, and they'll all  
22 know the term "situational awareness."

23       And it's not only in the maritime field,  
24 but they use that -- the higher the situational

1 awareness, the lower the risk of an accident.

2       So by having about a PORTS system, you're  
3 raising the level of situational awareness of  
4 the pilot who's conning the ship. And that, in  
5 turn, reduces the risk of an accident because  
6 now he has some data, he knows what the  
7 under-keel clearance is going to be between the  
8 bottom of the vessel and the channel bottom.

9       We also are getting pressed more and more  
10 to move bigger and deeper ships. We have  
11 requests to move 60 feet of draft into Long  
12 Island Sound. There's coal vessels coming from  
13 Indonesia.

14       And we certainly want to have good  
15 soundings, and NOAA has been very cooperative  
16 whenever we have requests to NOAA and the  
17 people that are out there giving us good  
18 information on the soundings.

19       And here again, one of our pilots was on  
20 the QE II, the accident in the Vineyard Sound  
21 with the QE II. Found an uncharted pinnacle.  
22 And I was acting president at the time, and the  
23 Coast Guard commander in charge of the  
24 investigation called me up and said we found

1 the pinnacle. Changed the whole focus of the  
2 investigation.

3 Obviously we had a pinnacle that no one  
4 knew about. Maybe some local fishermen knew  
5 about it, but it certainly wasn't on the paper  
6 chart to keep the vessel out of that track  
7 line.

8 So situational awareness. Again, this is,  
9 to me, is a big item. When we teach bridge  
10 resource management, it's the general focus.  
11 As you raise the situational awareness, there's  
12 the less chance of an accident.

13 And here again, we have small ports. We  
14 have ships that have to go in on a tide. You  
15 can only move the ships at certain times when  
16 they're right under keel clearance. There are  
17 other vessels waiting to come out.

18 So if you can only move one or two vessels  
19 on a tide as opposed to three or four,  
20 depending on your good information that, again,  
21 has a tremendous economic import.

22 Most of our products are oil products,  
23 oil, coal, and so they have to be delivered  
24 either for a delivery to an oil terminal or to



1 a power plant, and that has a direct impact on  
2 the cost to the consumer.

3 That is my navigational laptop, and I'm  
4 not sure how many of you are familiar today  
5 what pilots do on their -- in their job, but we  
6 bring aboard a laptop on the ship, and we  
7 access some of NOAA's products, one being  
8 National Weather Service, because we can get  
9 realtime weather information off of your  
10 National Weather Service.

11 One of the good features is when you know  
12 there's a thunderstorm in the area, look for  
13 Doppler radar. We can tell if there's a  
14 thunderstorm moving through. Gusts of 50 knots  
15 might not move the vessel, especially if you're  
16 transiting through a narrow channel or a  
17 bridge. So that's an important product.

18 We utilize your navigational charts, both  
19 digital and raster, so that's also on the  
20 laptop. And then of course the PORTS system  
21 itself.

22 I'm just going to scroll through the PORTS  
23 system, and I'm not sure how many of you have  
24 ever seen the PORTS system.

1           What I'll do is click on the PORTS system  
2 for Narragansett Bay, and we'll go to Fall  
3 River.

4           We -- here again, we'll show you, we bring  
5 coal ships up to a power plant in Fall River  
6 that are 755 feet long, drawing 34 and a half  
7 feet of water in a 34-foot channel with a  
8 three-and-a-half-foot rise in tide.

9           So you have minimum under-keel clearance.  
10 And then we transition the channel, which is  
11 250 foot wide, with 106-foot beamed vessel.  
12 And so we have to be careful under currents,  
13 because when you get that draft with that  
14 minimum under-keel clearance, the vessel wants  
15 to go sideways very rapidly when the current --  
16 ship is broadside to the current.

17           So here again, we access the PORTS system,  
18 and when the current is below a certain level,  
19 we know we can safe -- when we have to tow the  
20 ship out, we want to do it in slack water.  
21 Here again, the PORTS system is very important  
22 for that.

23           So I'm just going to boot up there. I'm  
24 sorry I didn't have a PowerPoint presentation,

1 but I hope you're getting the gist of my  
2 presentation. Thank you.

3 (Pause.)

4 CAPTAIN MACO: So this is your PORTS  
5 system from Narragansett Bay. And you can see,  
6 there's six locations here. And I'm going to  
7 click on the Fall River location, and it will  
8 do the composite, which will give us pretty of  
9 much all the information you want.

10 And you can see it, the water level for  
11 Fall River is just about high water, predicted  
12 height of the tide is 3.75 feet, and the actual  
13 tide was higher than predicted, 4.13.

14 As I said earlier, that may mean that we  
15 may be able to move the vessel in a little  
16 sooner than anticipated based on the rise of  
17 tide.

18 Also there, it gives us the wind. And  
19 further down, as I was saying, there's the --  
20 on the right-hand -- lower right-hand corner,  
21 that's the current vector, showing the current  
22 of less than a half a knot. And that's the  
23 channel that I talked about where you have to  
24 turn 90 degrees into a narrow channel with a

1 755-foot vessel, drawing 34 and a half feet,  
2 and it's very imperative that you have current  
3 less than a knot when you're making that turn;  
4 otherwise, you're going to end up on bank.

5 And, of course, the other product -- hang  
6 on.

7 Well, I think we'll leave it at that. You  
8 get the gist of everything there. Thank you.

9 Ed, thank you.

10 ED WELCH: Okay, Captain. Thanks very  
11 much. We'll have some questions for you in a  
12 minute or two.

13 Captain Peacock.

14 CAPTAIN PEACOCK: While she's getting  
15 ready, I'd like to thank you for inviting me  
16 down.

17 Yesterday I -- and the day before  
18 yesterday I spent some time with Bill Brennan,  
19 Dr. Brennan, who is your former acting  
20 administrator, and he asked me to give you all  
21 his best.

22 He started as president of Maine Maritime  
23 on Monday, and we're very happy to have him.  
24 On the board of trustees, we're very happy to

1 have him.

2 My history with Dr. Brennan goes way back  
3 I was his babysitter when he was 12 years old,  
4 so -- I also worked with him at Emr Maine. And  
5 believe me, we are very happy.

6 I'm going to talk a little bit today about  
7 something that's good that's happening with  
8 NOAA. We've had some pretty bad press with the  
9 Fisheries Enforcement and with fisheries policy  
10 in New England particularly, and this is  
11 something that countered that, and I -- I got  
12 to tell you, the press reaction to this  
13 particular survey was unbelievable.

14 We've been on every TV station in New  
15 England, and it was pretty extensive. Let's  
16 see.

17 The titled my presentation "Who's Next?"

18 I'm going to go over 15 deaths. Every  
19 time you see a name in red here, these are  
20 friends of mine, with one exception.

21 The boat that you see here is called the  
22 LO-DA-KASH, Canadian boat out of Campobello.  
23 Four people died in that boat. It's the only  
24 one that's been recovered intact with all its

1 gear still on.

2 The drag was caught in an uncharted ledge  
3 up off of New Brunswick about 10 miles from my  
4 house. And there was two guests riding with  
5 him. The boat went down so fast they didn't  
6 have time to get out of the wheelhouse.

7 The stern man swam ashore -- 25 yards from  
8 shore -- in February and froze to death, and  
9 they didn't find him for about a week and a  
10 half. Then the captain has never been found.

11 So I'd like to tell you the sad facts and  
12 give you a little overview of the area, the  
13 NOAA search, the recovery attempts, which are  
14 quite interesting, and the conclusions and  
15 recommendations that I came up with.

16 So the 32-foot dragger LO-DA-KASH departed  
17 Campobello in 2004, about 11 miles from  
18 Campobello, Blacks Harbour, New Brunswick. She  
19 deployed a drag from a high block -- and this  
20 is important -- all of these vessels, every  
21 single one of them, there's 20 of them, were  
22 towing from a high block and -- on an A frame.

23 And when I say "towing," they were either  
24 dragging for scallops or urchins.

1           In this case, he may have just put his  
2 drag down to anchor himself because he had an  
3 engine problem, but it was still from a high  
4 block.

5           Paul Wilson was lost, never found. He was  
6 a good friend of mine. Trent Gilmore I knew.  
7 And Marilyn Ross and Wes Boulter were  
8 scientists that were just riding back to their  
9 home port from Campobello. They just took a  
10 ride, and they both tied in the wheelhouse.

11           Then on August 18, 2006, about five miles  
12 from Lubec, Maine, the BRAIDEN G went down  
13 between the Wolves and Campbello. Wade  
14 Gallagher was lost, very good friend of mine.  
15 He stayed at the radio until the last second,  
16 giving his position. And in this case, the  
17 Coast Guard from Eastport was able to get out  
18 there in Canadian waters, and they rescued  
19 Andre Mallette.

20           Andre was holding onto a box for two hours  
21 and at 1:00 in the morning in the middle of the  
22 Bay of Fundy, and the Coast Guard found him  
23 because of Captain Gallagher.

24           Then on December 2, Kris Ferguson, who

1 did some work for me in my fish plant, went out  
2 to go periwinkling at night in mudflats south  
3 of Lubec, and nine days later his body washed  
4 up ashore.

5 All of these cases, there was extensive  
6 searches by both the American and Canadian  
7 Coast Guard, DMR and many other -- many local  
8 organizations.

9 Then March 24th, we lost the ALL AMERICAN  
10 with Loran Lank and Logan Preston. Loran was  
11 57, and Logan was 19.

12 What's important here is that boat went  
13 down in March, and we found Logan's body on the  
14 23rd of December.

15 On September 8th, a tourist named John  
16 Albotin, who was the head of the nuclear power  
17 plant at the Plymouth Nuclear Power Plant in  
18 Massachusetts, went across the sandbar that was  
19 just starting to get covered by the tide and  
20 got washed off, as a tourist.

21 And his wife dove in, who was able to get  
22 ahold of him. They took him out of the water  
23 five minutes later, and he died from  
24 hypothermia, they believe.



1           Then -- he's the only gentleman I didn't  
2 know. But I did get to meet the family quite a  
3 bit. The pilot boat rescued Mrs. Albotin.

4           And then on the 20th of October, the  
5 urchin dragger BOTTOM BASHER went down. Joe  
6 Jones was lost. He was the owner. He's still  
7 missing. Daryl Cline was found the next day.  
8 He was operating it. And Norman Johnson was  
9 found on December 19th. That's also quite a  
10 bit later than the boat went down.

11           And it's important, NOAA's -- this had a  
12 big -- NOAA had a big impact on this.

13           Then on November -- sometime between  
14 the 10th the 14th, Arthur "Skip" Calder went  
15 out very near on the mudflats where these two  
16 boats went down, within a half a mile, and he  
17 disappeared, and we found him a couple of days  
18 later. He was frozen.

19           And then on January 23rd, the MISS PRISS  
20 was lost in Cobscook. On February 1st, the  
21 Coast Guard stopped using the LORAN signal.  
22 This was the first day that this boat had used  
23 a GPS. They'd never used one before.

24           And they hit a ledge within 20 yards of

1 where one of these other boats went down that  
2 they cleared every time for the previous ten --  
3 ten days going out to go urchin fishing. And  
4 the first time they used GPS, they hit it, and  
5 they said they were right where they always  
6 were on that chart. But there's definitely a  
7 difference in the charts between what the LORAN  
8 was showing and what the GPS was showing.

9         Fortunately, a guy name Kirby Schenk took  
10 a 14-foot boat off of his dragger and went into  
11 12-knot current and was able to get to these  
12 guys and rescue them off the boat just as the  
13 boat went out from under them.

14         And he saved William Feltner, Carl  
15 Sizemore and Evan Matthews, all of who worked  
16 for me in the past in the fish business.

17         Then on February 18th this year, we lost a  
18 scallop dragger with a whole family -- called  
19 the WHOLE FAMILY, from White Head Island, which  
20 is just off Grand Manan, and we lost Harold  
21 Cossaboom, who was a wonderful man. He was  
22 head of the New Brunswick Lobstermen's  
23 Association and a really good scientific type  
24 fisherman and a great guy to deal with. Then

1 we also lost Cory Cossaboom, his nephew.

2 In this chart within a 14-mile radius,  
3 we've lost 20 vessels and 15 people since 1989.

4 From 1989 to 2006, we only lost one  
5 person, died. Everybody else, the other 14,  
6 have died since 2006 to the day.

7 So I don't know anywhere else in the  
8 country where we've lost 15 people in a 14-mile  
9 radius and had such little publicity or little  
10 input on it. But one of the reasons is we have  
11 the border, and the border runs -- this is  
12 Grand Manan, Campobello and Deer Island. The  
13 border runs right up through here, and when  
14 it's foggy, we call the border opportunity.

15 But because it's in two different  
16 countries, and you have so many different  
17 organizations on both sides of the country,  
18 they don't talk to each other. So therefore,  
19 it's only half of the problem, and that's a big  
20 issue we've been working on.

21 Seven of these boats have gone down within  
22 a half a mile of Falls Island. And you can see  
23 the current. That's the normal current on the  
24 flood tide.

1           On the ebb tide, you have the same thing  
2 going in the opposite direction. And this is  
3 the area where we ended up doing a NOAA search,  
4 and they were searching in tides with this much  
5 tide running.

6           This is better picture of it. The current  
7 runs here about 12 knots on the ebb and maybe  
8 10 knots on the flood.

9           There's a big rock -- two rocks, you can  
10 see them right in the middle of what we call  
11 Falls Island. And the first rock is called the  
12 Roaring Bull, and the second one is called The  
13 Big Mistake.

14           NOAA sent Matt Wingate up, and if -- any  
15 of you don't who know Matt Wingate and if any  
16 you wonder why you're in NOAA and if you have  
17 any effect on people directly, Matt Wingate is  
18 the best ambassador you ever had. He is  
19 fabulous.

20           I've sailed all my life. I was in the  
21 military 32 years in the Reserves. I'd take  
22 Matt Wingate anywhere with me, and hopefully  
23 I'd sail under him anytime. He is a fabulous  
24 officer.

1           Matt Jaskoski was the leader of team that  
2 they just threw together to come up quickly,  
3 thanks to Howard Danley's work, and he's a  
4 great leader. And he was very good at dealing  
5 with the 40 volunteers that we had and teaching  
6 us how to survey and what they needed.

7           And he -- he directed Mike Annis and Vitad  
8 Pradith, V, those -- two of your technicians  
9 out of Silver Spring. I don't think they're  
10 working in a navigation team right now. They  
11 just grabbed them, said go give them a hand,  
12 they've done this before.

13           They showed up on a Saturday night in this  
14 truck with a million dollars worth of equipment  
15 on the back of it. We said we would provide  
16 the boats, the housing, the food and, you know,  
17 give them whatever help we could.

18           When they arrived, they said where can we  
19 put the truck? On the town pier? And I said  
20 just leave it. There everybody within  
21 100 miles knows you're here. Nobody will touch  
22 it.

23           And Mike said this is a million dollars  
24 worth of equipment on that truck, and I said

1 put it inside that gate in the Coast Guard  
2 station right over there.

3 So we used -- we had to get the boats  
4 fitted out for the gear. They weren't. And we  
5 brought prisoners in from the local prison who  
6 had been shipfitters for the Washburn and  
7 Downey. They both had various problems, but  
8 they were fabulous. They worked all night and  
9 the next day to get everything ready so that we  
10 were ready to go and do the survey. They put  
11 all these hard points on.

12 The NOAA team told us that they could only  
13 survey in five or six knots of water, and we  
14 told them then we can't survey. And they said,  
15 well, then you got to put really good hard  
16 points on.

17 And we ended up surveying in 12 to 14  
18 knots of water, effectively, and that was  
19 something that they were surprised that they  
20 could do. The equipment was not certified for  
21 that.

22 This is a pilot boat MEDRIC. We put a  
23 trailer on it. It was heated. We had  
24 generators and we had transmitters so we could

1 transmit the information between the two boats.

2 We put screens inside.

3 We used it to bring the press aboard and  
4 some of the family members who wanted to watch  
5 things to keep them out of the way of the NOAA  
6 team working on the whaler. We also surveyed  
7 with that boat.

8 This area is what we actually got surveyed  
9 with the KLIEN, and the MEDRIC surveyed the  
10 area in red using her sonar. And we did visual  
11 searches along the shore and found a tremendous  
12 amount of debris from these vessels. It was  
13 surprising, so much we had to go in twice and  
14 get it off the boat.

15 The Coast Guard worked with us also and  
16 took a lot of photographs and basically we  
17 constructed one of these boats.

18 We found five areas of interest. We call  
19 it areas of interest because we didn't want the  
20 families to say, oh, you found my husband's  
21 boat or my son's boat, and we just -- we didn't  
22 know whose boat we found at first until we were  
23 able to get divers on it.

24 This is the first picture, and what's

1 interesting here is -- I don't know if you can  
2 see this point, this is from 60 feet up and  
3 looking down. This is the U frame that's under  
4 the boat. This is a winch sitting here, and  
5 there's another winch right here. We were able  
6 to identify later.

7 From this, we were able to determine that  
8 this wasn't the boat that any of these recent  
9 people died on, but this is where we found the  
10 bodies of two of the other two boats.

11 These boats were hooking each other.  
12 There's no doubt of it.

13 This is a little bit better picture. You  
14 can see the U frame in the side scan.

15 The equipment -- this KLIEN equipment that  
16 NOAA loaned us and with the operators was  
17 absolutely unbelievable.

18 The pictures that we were getting on the  
19 screens as we were going over it is even much,  
20 much clearer than this.

21 So we knew we had a boat. We just didn't  
22 know which one. These are some of the other  
23 objects you can see that we know for sure are  
24 manmade.



1           Some we have not been able to get to yet.  
2       We have not been able to get divers down to  
3       these, because the current runs so strong here,  
4       you've got to do it in daytime at low water on  
5       a slack tide, and we have tidal range of 12 to  
6       22, 24 feet. So on a 12-foot tide, you got  
7       maybe 30 minutes. On anything over 20 feet,  
8       you've got no slack water at all.

9           It's another picture of some other  
10       objects. That was definitely a boat we found  
11       out later there.

12           So these are where the different wrecks  
13       were. The first wreck we found, which wasn't  
14       one the two guys were on, was right here. And  
15       this area had been dragged for three months  
16       extensively by maybe 20 boats and never come up  
17       with the bodies.

18           We picked this up in December. We found  
19       it in November, we picked it up in December,  
20       and these bodies were found within a week  
21       later. It's pretty obvious.

22           You know, you can't say for sure, but  
23       the -- I think there's no doubt that this  
24       vessel caught at least one, probably two --

1 both of the other ones, and that's what put the  
2 bodies where they were.

3 This is dive team on the morning they went  
4 out the first time. Let me guarantee you, when  
5 they came back that night, they weren't smiling  
6 like this. They had an education in current  
7 like they've never had before. The State  
8 Police and Marine Patrol, they risked their  
9 lives. They came back five times to try to do  
10 this.

11 And these are the -- the search team  
12 consisted of about 40 people from many  
13 organizations. Perhaps most importantly is  
14 this one right here.

15 She was very interested in what's going on  
16 in this search and what happened and how NOAA  
17 helped us, and she was very pleased with the  
18 help that NOAA gave us.

19 I had lunch with her three weeks ago, and  
20 I had lunch with Susan Collins a week ago, and  
21 she said to tell everybody at NOAA they really  
22 appreciate what they've done.

23 We have three different offices from NOAA  
24 that worked on this, and a lot of the local

1 townspeople and various local contractors  
2 donated equipment, time.

3 And Robert Preston lost his son, David  
4 Cline lost his brother, and they were really  
5 helpful in trying to get some of this stuff up.

6 This is from the chart that we're using up  
7 here. And this is really important. This  
8 area -- this is the area where the boats all  
9 went down, right in here. Clammer was here.  
10 We know for sure that there's seven boats from  
11 here in that are -- that went down.

12 You'll notice on the date of the survey,  
13 1834. Everything from here in was last done in  
14 1834. In this area in here, in 1899. The  
15 Canadians did a joint survey in this area in  
16 the 1980s.

17 And what's really interesting is this.  
18 Partial bottom coverage in 1834. We need  
19 another survey there. People are dying because  
20 charts aren't blown up large enough, and I'm  
21 sure there's -- from what we saw from the --  
22 from the scans, there's objects there that are  
23 not on the chart.

24 One of the issues I was talking about,

1 towing high. This is how you tow low.

2 When you pull that -- that line in that  
3 goes back to the drag here, you move the center  
4 of gravity forward of the rudder so you have  
5 much more maneuverability. And when you get  
6 caught down in the tide, you can turn the boat.

7 If you're towing from the top of that mast  
8 that's behind the rudder, you have no control  
9 over that boat.

10 These boats, we've actually seen one flip,  
11 and it went from upright to completely upside  
12 down, 180 degrees, in two seconds flat. You  
13 don't have enough time to do anything to save  
14 yourself.

15 If you don't have life-saving equipment  
16 on, you're going to die.

17 This is a list of just some of the vessels  
18 that have gone down. You notice the ones in  
19 Cobscook have gone down.

20 What's happened, any vessel that you see  
21 where there was no deaths with it, they were  
22 fishing with another vessel. Not a Coast Guard  
23 vessel, another fishing vessel, and they were  
24 rescued by the other fishing vessels.

1           Any one you see where someone died, they  
2 were fishing alone.

3           So what caused the accidents? Fishing  
4 alone didn't cause it, but that's reason that  
5 you die. Lack stability, towing high. Poor  
6 chart presentations based on very old surveys,  
7 and that directly affects NOAA.

8           The economic pressures -- what's happening  
9 is the areas are overfished and the state  
10 closes them. People are moving into areas  
11 where they traditionally didn't fish, so the  
12 state is forcing people to go into high-current  
13 areas that they normally wouldn't do.

14           The fishing is very good there because it  
15 is a high-current area, and it tends to make  
16 the seafood -- the shellfish especially grow  
17 better.

18           So as they close the areas, it's forcing  
19 people into places they shouldn't or haven't  
20 traditionally worked.

21           The medical conditions, all of these  
22 accidents, every one of them, happened at the  
23 end of the day or at night. Every single one  
24 of them.

1           The lack of education for the fishermen  
2           concerning stability and surviving in the  
3           water. The water is so cold that none of these  
4           people can swim and none of them have any  
5           survival training. None of them. Or had  
6           survival training.

7           Towing with the tide. If you're going  
8           with an 8- or 10-knot current and you're towing  
9           and you hang up on something, it just rips the  
10          turn stern of your boat right out. You're  
11          gone. You're dead. It's instant.

12          Poor navigation. Some of this is based on  
13          the switchover from LORAN to GPS. That will  
14          take care of in time. But the charts are a  
15          little different between what the LORAN is  
16          showing and what the GPS is showing. There's  
17          no doubt in that area.

18          And inexperience in a new area and with  
19          new boats.

20          No PFDs. Not one of these people was  
21          wearing a PFD. And part of the reason is they  
22          don't want to get caught in a wheelhouse or  
23          inside, but with the new manual-inflated  
24          PFDs -- we've got a grant request in right now

1 to a private organization to pay for everybody  
2 to get the best equipment they can get for  
3 fishing.

4 So recommend that NOAA resurvey that area  
5 of Cobscook that hasn't been done since 1899,  
6 1834. We know there's seven wrecks there, and  
7 we know there's some uncharted rocks.

8 And these wrecks have winches and a lot of  
9 steel with them, so they're not just a wreck.  
10 They're an obstruction that somebody can hook  
11 onto with another drag.

12 Also, close the area around the Falls  
13 Island unless we do three simple things: No  
14 fishing alone, wear manual-inflated vests or  
15 some other kind of PFD, and tow low. Three  
16 simple things will stop all the accidents.

17 So in conclusion, I ask, Who's next? When  
18 I have a meeting with the fishermen, which I  
19 just had with them and their families, I looked  
20 around the room and said if we don't do  
21 something, next year some of you are going to  
22 be next. Which one is it going to be?

23 Nobody on those 12 boats listed there  
24 thought that they were going to go out that day

1 and this is the day I am going to die or my  
2 boat's going to sink. None of them.

3 This brings up a story. On  
4 December 24th -- my granddaughter goes to the  
5 last two-room schoolhouse in Maine, and she had  
6 a Christmas play. And one of the -- little  
7 girl came up to me, four years old, and she  
8 said, Have you found my daddy yet? It's tough.

9 So God bless NOAA for all your work and  
10 for our families.

11 Thank you.

12 ED WELCH: Thank you, Captain Peacock.

13 All right. I think it's appropriate now  
14 for our members of the panel to make comments  
15 or ask questions of any of our panelists.

16 Who would like to start? Larry Whiting.

17 LARRY WHITING: Captain Peacock, I'm very  
18 sorry for all your losses, but there are  
19 methods that you can request a survey of that  
20 area and there's established ways to do it,  
21 isn't there?

22 CAPTAIN LOWELL: Actually, we have  
23 received a letter, request for surveying,  
24 signed by both senators of the state.



1           CAPTAIN PEACOCK: Which is probably the  
2 best way to do it.

3           ED WELCH: Could I -- Larry, could I ask  
4 one question along those lines? Our panel and  
5 our recommendations on the most-wanted list  
6 have in particular urged NOAA to focus on the  
7 most navigationally significant areas.

8           Would an area like this be considered to  
9 be a navigationally significant area or is this  
10 another category of waters?

11          CAPTAIN LOWELL: Unfortunately, this would  
12 not be considered a navigationally significant  
13 area by the current definitions we're using,  
14 which is really driven by tonnage and large  
15 capacity, deep-draft vessels with low  
16 under-keel clearance.

17          Obviously there's a lot of commercial  
18 activity in here. It doesn't mean we can't  
19 relook at what we're doing, but -- but no, it  
20 would not fall into our current definition.

21          LARRY WHITING: I just have one comment.  
22 This is Larry Whiting.

23          Your senator is probably the best place to  
24 go to get action on smaller items like this,

1 and they usually have a good input into small  
2 things that need to -- I don't know how big  
3 this area is. But it looked pretty small.

4 CAPTAIN PEACOCK: It is.

5 LARRY WHITING: And really tight for  
6 shipping. John would love it.

7 CAPTAIN PEACOCK: Our senators both have  
8 been under incredible pressure. They asked me  
9 to get -- because I was a captain in the Navy  
10 for 32 years and Reserves. I know a lot people  
11 in the Pentagon.

12 They asked me to get flyovers from B3s  
13 using their (inaudible) equipment because  
14 there's so much metal. They called me up and  
15 said, Bob, can you get this done? When a US  
16 senator calls you up personally and says can  
17 you get something done, you generally try to do  
18 it.

19 And then -- that was when the first one  
20 happened. Then the second and third  
21 and fourth.

22 So now they're very -- they're under  
23 intense pressure politically to get something  
24 done there, and they understand -- we've

1 discussed this, the funding issues of NOAA, the  
2 timing issues and just the sheer number of  
3 personnel available.

4 But if anything can be done either to  
5 schedule it down the road, anything would be  
6 better than nothing at this point.

7 ED WELCH: Other comments or questions?  
8 Sherri Hickman.

9 SHERRI HICKMAN: Dr. Colgan, just out of  
10 curiosity, the -- when you did the models for  
11 the -- when it looked like high-rise buildings,  
12 the damage or the extent, you referred several  
13 times to storm surge and then other times you  
14 just said high tide or water rise.

15 When you refer to storm surge, did you  
16 mean water rise from storm surge, like with a  
17 storm itself, or just actual rise of water  
18 level?

19 DR. CHARLES COLGAN: The modeling we're  
20 doing is on storm surge, not overall increase  
21 in water levels.

22 The effects of sea level rise are going to  
23 manifest themselves first in more intense storm  
24 surges. It's already the case. And so that's

1 essentially what we're modeling and trying to  
2 represent in these analyses.

3 SHERRI HICKMAN: So is the damage to  
4 the -- like as you showed, does that include  
5 wind damage or is it just all due to water?

6 DR. CHARLES COLGAN: No, it's -- the  
7 damage functions we're using are simply from  
8 water damage.

9 SHERRI HICKMAN: Water, okay.

10 DR. CHARLES COLGAN: Not making any  
11 assumptions about wind damage.

12 Most of the buildings you're looking at,  
13 my pictures of the -- of the quasi high-rises,  
14 so the highest building there is 12 stories.  
15 And for the most part, wind damage isn't the  
16 issue.

17 It's going to be the storm surge, and the  
18 flooding potentials along the beach and in the  
19 backwater areas

20 SHERRI HICKMAN: Thank you.

21 ED WELCH: Matt Wellslager.

22 MATT WELLSLAGER: Dr. Colgan, just out of  
23 curiosity, how did you or what did you use to  
24 develop your elevation model, the terrain model

1 that was used to calculate the storm surge  
2 potential?

3 DR. CHARLES COLGAN: What we're using  
4 right now is the elevations that are available  
5 from the State of Maine's Office of Geographic  
6 Information.

7 These are -- these are a mishmash of data  
8 sources from over the years in terms of the  
9 various elevation recordings that have all been  
10 put onto a single GIS coverage.

11 So the -- the actual error in the -- in  
12 the data that we're looking at can be on the  
13 order of -- in terms of the base levels can be  
14 on the order of six inches to a foot or two,  
15 depending on what data source they're using.

16 And that's one of the reasons why the  
17 analysis we're doing -- I mean, we're kind of  
18 assuming big storm surges, so the difference in  
19 six inches of base is not all that large.

20 But if -- if we're off by a foot in  
21 places, then yes, it's going to make a big  
22 difference on what kind of damage we're going  
23 to see when we model its effects on particular  
24 buildings

1           MATT WELLSLAGER: And I guess I was  
2           curious more in the fact -- the historical  
3           shoreline that you're working with, is it  
4           current?

5           Have you had a chance to work with  
6           anything like LiDAR to get a better idea of  
7           what you're --

8           DR. CHARLES COLGAN: No, there's no  
9           LiDAR-based elevations in the datasets we've  
10          been working with so far.

11          It's all based on older surveys that have  
12          been compiled at different times.

13          ED WELCH: Go ahead, Matt.

14          MATT WELLSLAGER: A few other things.

15          Dr. Dionne, I'm from South Carolina, and I  
16          work with the ACE Basin quite a bit, actually,  
17          and the NERRS sites down there.

18          We have tied in several SET sites to  
19          heighten monitorization surveys extensively in  
20          Winyah Bay as well as down in the ACE Basin  
21          base.

22          Have you had the opportunity to do that?

23          And what's the density of your SET sites?

24          Because you can really see a lot of biomass

1 accretion or loss depending upon the  
2 proximities.

3 DR. MICHELE DIONNE: Yes.

4 We actually -- we were kind of an early a  
5 adopter of SETs because the fellow that kind of  
6 invented them, Raul Baumans [phonetic], did a  
7 postop at UNH years ago, so we have quite a few  
8 of them.

9 And they're kind of the older model  
10 versions, but we have about a dozen of them.  
11 We don't go out and monitor them regularly. We  
12 do it as funds -- if we have a project funded  
13 to look at them, then we'll go out and do that,  
14 so we don't get annual data.

15 But yes, we have -- we -- we had the SETs  
16 installed. The NWLON came later. Our biggest  
17 hangup really is how well do we trust the  
18 actual elevation data that we have that we  
19 survey those SETs in with, because we now just  
20 are acquiring the training and the equipment to  
21 do that well.

22 So we probably will be sort of revisiting  
23 that. We are hoping to get some funding to do  
24 exactly what you're talking about, and I know

1 there has been separate funding that had  
2 some -- Betty Wenner actually sent me a  
3 proposal that was just funded for this kind of  
4 work down in the ACE Basin.

5 And so we're just hoping that we will be  
6 able to come up with a reason why the Gulf of  
7 Maine is interesting and critical and important  
8 and get some funding to work in the Northeast  
9 region.

10 So yes, I do think it's a great model for  
11 understanding coastal response to climate  
12 change.

13 One thing I didn't -- I didn't get to the  
14 end of my slide show, but one of points I  
15 should make, if I have a moment, is that we  
16 like to say that your best defense against sea  
17 level rises are healthy coastal habitats.

18 Salt marshes are very frictional systems.  
19 They don't do well right on exposed coast, but  
20 once you're behind some kind of protection,  
21 which is where most of the coastline is, very  
22 good at slowing down storm surges, collecting  
23 sediments, so they're great buffers against  
24 storms, and so that would be an economical



1 reason why to protect them and keep them happy.

2 ED WELCH: Tom Skinner.

3 TOM SKINNER: Thanks, Ed.

4 I have two questions, if I might, one for  
5 Charlie Colgan. I had the pleasure over the  
6 last 20 years or so of always running into  
7 Charlie once every five years or so, so I'm  
8 glad we're on schedule once again.

9 Have you found that -- you talked about  
10 the static qualities of the inundation  
11 photographs.

12 And I know that there is a former coastal  
13 zone manager and we have our former coastal  
14 geologist, Mark Borrelli, who is going to be  
15 talking tomorrow, it's very hard to change  
16 behavior with static models.

17 The ones that you developed showed a lot  
18 more information, but they still are sort of a  
19 point in time that's sort of hard to  
20 conceptualize.

21 Have you found that the additional  
22 information and the economic impact has changed  
23 behavior either at the government level or  
24 among property owners?

1 DR. CHARLES COLGAN: I can't say yet that  
2 there's greatly changed behavior. I can say  
3 that there's greatly increased attention to the  
4 issues, which is the necessary precursor to  
5 actual changes in behavior.

6 We have communities like Old Orchard,  
7 Wells, and my colleague, Sam Merrill, has been  
8 working in Groton, Connecticut that have --  
9 with the local officials and local public kind  
10 of has known about sea level rise and potential  
11 impacts; but until we showed them how many jobs  
12 were at risk or which buildings were at risk  
13 for what kind of damage, it was vague and  
14 somewhere off in the distance, which is the  
15 way, in fact, research shows a lot of people  
16 view climate change and sea level rise.

17 So the -- we are working now with -- in  
18 sort of -- the next phase of our work will be  
19 one improving the dynamics of most the land  
20 side and the seaside elements of the models,  
21 but also working a lot more closely with  
22 communities to figure out what they can do to  
23 respond to the difference scenarios that we're  
24 presenting to them both in terms of land use,

1 planning, regulation, and in some cases  
2 adaptation response and mitigation responses to  
3 sea level rise.

4 TOM SKINNER: Thank you.

5 And, Michele, I wanted to help you make a  
6 plug for the NERRS systems, so this is sort of  
7 a softball question.

8 DR. MICHELE DIONNE: Hope I get it right.

9 TOM SKINNER: Correct me if I'm wrong.

10 In the NERRS systems, each one has a -- a  
11 geographic area; it's not just that location?

12 DR. MICHELE DIONNE: Absolutely, yes.

13 TOM SKINNER: So that it's misleading when  
14 you look at that map, you see little dots up  
15 and down the coast, when actually you're  
16 covering a wider area that's similar in  
17 geology.

18 DR. MICHELE DIONNE: Sanctuaries.

19 TOM SKINNER: So I guess my pitch is that  
20 not only is it a wide area, but you also get  
21 researchers descending upon you when this  
22 notice appears from all over.

23 And it seems like a great connection to  
24 make within NOAA to have you sort of dealt in

1 laboratories that also have a very important  
2 connection to the states, which would be  
3 another important partner for many of the  
4 hydrographic offices of NOAA.

5 DR. MICHELE DIONNE: I do think we are  
6 fairly well plugged in to local communities, so  
7 we are pretty good kind of mouthpieces for the  
8 things that we care about.

9 Thank you, yes.

10 And, you know, our site, we -- we sort of  
11 adopted, you know, the whole southern half of  
12 the Gulf of Maine. There are a couple other  
13 reserves that we collaborate with, but we do  
14 have a very regional approach to our work.

15 TOM SKINNER: Thank you. I thank the  
16 whole panel. It was five excellent  
17 presentations, I thought.

18 ED WELCH: Admiral West.

19 ADMIRAL WEST: Yes. A couple of quick  
20 questions.

21 First, Captain Peacock. You are on the  
22 cutting edge of diving and current. It's  
23 fascinating. And I'm sure there's some lessons  
24 learned that you came up with or your divers

1 did, and probably Admiral Bailey's crowd has  
2 shared with that.

3 But have you passed it on to the DoD guys  
4 and stuff like that? Because it sounds to me  
5 like you're right on the cutting edge of that.

6 CAPTAIN PEACOCK: The state police dive  
7 team doesn't normally -- they do a lot of  
8 inland work and recovery on -- evidence  
9 recovery. Boston's looking for their collar on  
10 the water system right now.

11 They weren't used to the -- only one of  
12 them was used to diving in the ocean currents.  
13 The other four were not.

14 The marine patrol divers were very used to  
15 it. They had some real problems. We had one  
16 of the young state police divers get away, and  
17 they picked him up a mile and a half away 14  
18 minutes after they lost him. So they got very  
19 nervous.

20 And the colonel on the state police said  
21 we don't want you diving anymore up there. And  
22 I went to the governor about it, and the  
23 governor has been with me many times in my  
24 boats and ships, and he told me from now on

1 when they dive you're there with them and you  
2 tell them when they go in the water as far as  
3 timing. They can decide to go or not go, but  
4 you'll do the timing.

5 So the last six dives, I was with the  
6 divers each time, and we told them when to go  
7 in and not to.

8 There are some months we can't dive at all  
9 because in winter, you have low tide on either  
10 end of daylight, and you want to do it at low  
11 water with a very low range of tide, and it  
12 just didn't work out.

13 So we've been very limited in what we can  
14 do. We're slowly working on it. This summer  
15 we'll do more work.

16 But the marine patrol divers do work with  
17 some of the federal divers, and they are very  
18 leery about diving, particularly around that  
19 island, all of them. And they won't dive  
20 unless they have a full team, and they don't  
21 devote just two or three people at a time.  
22 They want about ten people.

23 And they won't dive with just one boat.  
24 They want three boats. Because if one of them

1 gets away and surfaces, then you got to stop  
2 all your diver operations, go get them.

3 So we keep at least three boats there,  
4 including two whalers, so you can chase these  
5 guys down.

6 It's a very difficult place to work.

7 ADMIRAL WEST: I agree.

8 And I just -- two things. You probably  
9 got some good lessons learned, because the DoD  
10 doesn't often have a chance to determine when  
11 they dive. They have to go then and there.

12 And being on the cutting edge of what you  
13 can do is always something you're looking at.

14 So you might want to pass this along to  
15 DoD. They can learn something and get some  
16 recognition for the divers up there, because  
17 that was pretty heroic stuff.

18 The other question is to anybody. Nobody  
19 mentioned AIS, and in this group we usually get  
20 to AIS sooner or later.

21 Anybody got any thoughts on AIS? Good,  
22 bad, works, doesn't work?

23 CAPTAIN JOE MACO: I guess I left it out  
24 because I thought I was talking about the PORTS

1 system and your products.

2 AIS is, as far as I'm concerned, is like  
3 transitioning from sail to steam.

4 I've been in the navigation business -- I  
5 was telling one of the members of your panel, I  
6 recall in 1967 as a second mate coming back  
7 across the North Atlantic from Europe with only  
8 a DF it to find Nantucket, an that's where we  
9 were 35 years ago and today. It's working  
10 fine. Here again, we get on some ships and  
11 their AIS presentation is not correct.

12 And just as we had in the and degree I  
13 don't door I can't stock hold, radar induced  
14 collision you can have AIS something groundings  
15 if you're not careful.

16 So here again, the standards for some of  
17 this information should be raised a little bit.  
18 I think that -- and we -- we use AIS on our  
19 pilot boat to go out and find out where the  
20 ship is because you normally call on the VHF  
21 radio and you say no answer, but is he out  
22 there? Of course if you can access the AIS  
23 information, you find out where he is, an  
24 that's very beneficial.



1 I mean, I can get into the whole -- I can  
2 spend, you know, half a day talking about AIS,  
3 but I didn't use that because as far as I'm  
4 concerned it's not really a product that NOAA  
5 is concerned about.

6 ADMIRAL WEST: Well, I think this panel  
7 is, and I think it's one of the factors we put  
8 in with -- because, I mean, the information  
9 overload for, you know, safety at sea now  
10 just -- it's like somebody mentioned switching  
11 from LORAN to GPS and all of a sudden they had  
12 to start all over again.

13 And I think the transition -- as this  
14 technology comes along, even with the charts,  
15 is of serious concern to NOAA and the Coast  
16 Guard as far as sending people out there  
17 knowing what the hell they're doing and what  
18 they're using.

19 And if AIS is going to create problems,  
20 then maybe somebody out to do something about  
21 it.

22 CAPTAIN PEACOCK: We just started using  
23 AIS on May 1st, because we're under the  
24 Canadian Coast Guard traffic system at

1 St. John, otherwise known as Fundy Traffic, and  
2 they just got theirs certified and running on  
3 May 1st.

4 So we've had some experience from ship to  
5 ship or pilot boat to ship, but now we have the  
6 shore-based system that we work under, which is  
7 a fabulous system.

8 They just got it up, and running and so  
9 far I've had one ship using it through the  
10 traffic system and it's excellent.

11 DON FROST: A comment that what I hear,  
12 all the shipowners love AIS, but the people I  
13 deal with are more the shipowners, not the ship  
14 operators.

15 But then I go to Washington or read in the  
16 newspaper, AIS is a CVP operation as far as  
17 they're concerned. All they're worried about  
18 is security, security, security, when, in fact,  
19 if the system was only beefed up a little bit,  
20 it could be used a lot more effectively

21 CAPTAIN JOE MACO: One other item, of  
22 course, there's concern about AIS information  
23 and your right whale slow zones, management  
24 areas where you're requiring vessels to go less

1 than full speed, and some owners are reluctant  
2 to put AIS information out because they may be  
3 violating the speed restrictions.

4 And that brings us up to -- I'm a little  
5 concerned about sometimes when you have the  
6 right whale people enclosing an area to vessel  
7 traffic as far as full speed. And when you're  
8 transiting a 50-mile stretch and you're talking  
9 about fatigue, when you're going at 10 knots of  
10 18 knots, it has a lot of ramifications.

11 And my only concern -- and as I said in my  
12 presentations -- in 2004, we were very  
13 instrumental in informing the maritime  
14 community with handing out placards and then  
15 later disks concerning the right whale.

16 But here again, good scientific  
17 information is at the basis of anything, and if  
18 we don't have any right whales in Block Island  
19 Sound or Rhode Island Sound and they're 50  
20 miles away, why are we requiring a lot of  
21 commercial vessels to incur greater costs in  
22 transiting those areas?

23 So there again, going back to your  
24 question about AIS, a lot of vessels are not

1 using their AIS information because they don't  
2 want to be ticketed.

3 ED WELCH: Anything else?

4 MINAS MYRTIDIS: I have a question for  
5 Captain Peacock. I think you've got quite a  
6 compelling story there, and I'm certainly sorry  
7 for your losses. And I think you made some  
8 excellent points.

9 However, I do recall at one point in time  
10 you mentioned that these boats tip in seconds  
11 or flip in seconds.

12 Now, my question is -- and I apologize, I  
13 don't mean to put anybody on the spot --  
14 despite surveying and everything else, couldn't  
15 you guys consider looking at the construction  
16 of these boats or what you can do to increase  
17 stability?

18 And if you excuse me ignorance, why don't  
19 you put the protocol out there not to tow high,  
20 like you said, if that is so dangerous?

21 CAPTAIN PEACOCK: The Maine marine patrol  
22 and the Coast Guard have asked me to present  
23 some seminars, which I've done, and we start  
24 with this and then we bring in a tank and we

1 bring in the actual models of these things that  
2 are three, four feet long, and we show the  
3 people how much --

4 It's basically an education course in  
5 stability. And then I get the wives at the A&P  
6 or at the grocery store, and I talk to the  
7 wives and say if you don't get your husband to  
8 start towing low, you're not going to have a  
9 husband.

10 And we've gotten about half the fleet to  
11 switch in the last 12 months.

12 And I -- when I say "we," I'm not talking  
13 me. The wives are getting the husbands to  
14 switch. And it's been dramatic. And, you  
15 know, you begin to figure out how much power  
16 the ladies of the house have when their  
17 husbands are out there fishing. You see them  
18 putting in a couple of thousand dollars worth  
19 of equipment to make sure they can tow low.

20 So we're slowly -- fishermen don't like to  
21 change anything they're doing traditionally,  
22 and I'm sure it's the same in Greece and it is  
23 in Maine. They tend to want to do the same  
24 thing. If it works, do it.

1           But this obviously isn't working. And  
2 we've gotten the Coast Guard on board. We've  
3 gotten marine patrol and the wives on board,  
4 and that has made a huge difference, and I  
5 think over time we'll get them all to switch.

6           And it may be by regulation. We had our  
7 first public hearing, regulations to the -- all  
8 vessels in Maine would have to tow low, but  
9 that was -- actually, it's the only thing that  
10 the fishermen agreed on. They all agreed that  
11 they should tow low.

12           So I think we'll get there eventually.

13           ED WELCH: Andy McGovern -- I'm sorry,  
14 Dr. Dionne.

15           DR. MICHELE DIONNE: I was just curious,  
16 was it something that they -- that that cause  
17 was identified right away or did it take a  
18 few --

19           I mean, who figured it out that that was  
20 one of the real problems and how did that  
21 occur?

22           CAPTAIN PEACOCK: These accidents have  
23 been occurring about two years apart, as you  
24 can see from the timeline, until just recently.

1 We've had a bunch of them.

2 And because of NOAA's work and coming up  
3 there, it put a spotlight on this, and we  
4 started doing the research into it.

5 And when I come up with a list of those 12  
6 boats, every single one of them was towing high  
7 at the time they had the accident. And the  
8 problem is it's on both sides of the border.

9 And nobody talks -- none of the government  
10 agencies from Canada to the US talk to each  
11 other about these accidents.

12 And Transport Canada does the best job  
13 I've ever seen in the world of accident -- you  
14 know, like national -- the Canadian National  
15 Transport Board, same as our NTSS, they're  
16 doing that kind of work.

17 And when you start reading these reports  
18 you put them all together and we publish this  
19 in the paper and show everybody, it's time to  
20 start really looking -- this is the single  
21 cause. Whether you live or die after you flip  
22 is whether you're fishing with somebody else or  
23 not.

24 But certainly -- you could still have a

1 problem where you're towing low, could you go  
2 over, but so far nobody has.

3 ED WELCH: Captain McGovern.

4 ANDY McGOVERN: Thanks.

5 I guess one of the observations is  
6 fishermen are fishermen and not necessarily  
7 sailors, so they don't get into the stability  
8 calculations, et cetera, and they don't like  
9 wearing PSDs, which is another issue, and they  
10 generally don't swim.

11 So put all those together and you can --  
12 you run into a problem. That's why they call  
13 it the world's most dangerous profession,  
14 because half of it is self-made.

15 But one of the issues that was brought up  
16 by both Donald Frost and Joe Maco was on the  
17 ports and surveying, et cetera. I just want to  
18 kind of highlight that.

19 I think pilots' jobs and NOAA's job have  
20 evolved over the many years pretty much in  
21 parallel. When I go out and talk about what  
22 does a pilot do, I say, well, you know, many  
23 years ago we were hired by the ship to protect  
24 the ship from, you know, the hazards of --



1 along the coastline and in the ports, et  
2 cetera.

3 And I think the beginning of the coast  
4 survey, it was all the same thing. It was to  
5 protect shipping from the hazards of going in  
6 and out of, you know, the US.

7 But it's evolved to the point where now  
8 my job -- and I believe NOAA's job is the same,  
9 is to make sure that everything that's in that  
10 ship stays in that ship, instead of the other  
11 way around.

12 And to do that, we need, you know -- I  
13 need to have my knowledge, but where do I get a  
14 lot of, you know, that local situational  
15 awareness, as Joe mentioned before? I get it  
16 from NOAA products.

17 So therefore, you know, NOAA has to -- and  
18 you can see it with the oil spill down south.  
19 I mean, they're saying that's a lot of oil.  
20 It's not. If you figure out what's in the  
21 average-size tanker that comes in and then you  
22 look at some of the big tankers that come in,  
23 it's a very small percentage of what's on one  
24 ship. One.

1           So, you know, if you think this spill is  
2 big, you know, NOAA's other jobs, you know,  
3 protecting fisheries and the environment and  
4 everything like that, it all fits into keeping  
5 marine transportation safe, because one big  
6 spill and you can spend years rebuilding a  
7 fishery, protecting marine mammals, all the  
8 other stuff. It's all gone in a day, all of  
9 it.

10           So I think -- I know that the focus -- you  
11 know, the -- this agency is under the  
12 Department of Commerce, and I think it's there  
13 for a reason. Commerce is not going to go  
14 away, you know, because we all like to buy  
15 stuff, we all like to eat, we all like to drive  
16 cars, we all like a warm house. And until we  
17 change that, which I don't see anybody  
18 changing, you know, things are going to move  
19 and things are going to move by ship because  
20 it's the most economically viable and actually  
21 environmentally sound way to move large, you  
22 know, quantities of cargo.

23           So I think that if NOAA looks at it that  
24 way, that, you know, keeping the Marine

1 Transportation System safe by their products,  
2 everything else kind of flows underneath that.

3 And I think, you know, maybe that's a way  
4 of looking at it and prioritizing what's going  
5 on, because I see the ebb and the flow. As I  
6 mentioned before, I think we're ebbing and  
7 maybe we should be flowing. And maybe this oil  
8 spill -- unfortunately, sometimes government  
9 needs to be -- it's always reactive instead of  
10 proactive, and maybe this will kick us off into  
11 that for another reason, but --

12 I just wanted to reiterate what they were  
13 saying. Thanks.

14 ED WELCH: Sherri Hickman.

15 SHERRI HICKMAN: Just to -- I know you  
16 addressed that the AIS wasn't a NOAA product,  
17 but I believe Mike Szabados had informed us  
18 that they're working on the actual AIS unit on  
19 the vessel, you're going to be able to pull up  
20 the real -- a lot of the realtime PORTS system  
21 information on that screen. Just to let you  
22 guys know that.

23 ED WELCH: Okay. Yes, Captain Lowell.

24 CAPTAIN LOWELL: Thank you, Ed.

1 I just wanted to comment on a couple of  
2 quick things here.

3 One of the AISs is -- it's not necessarily  
4 a NOAA product, but we're interesting in using  
5 AIS to communicate information from the various  
6 sensors to the decision-makers on the bridge.

7 We actually have a CMTS-integrated action  
8 team -- I believe it's the navigation  
9 technology one -- where NOAA is working very  
10 closely with the Coast Guard and with UNH on  
11 how to mechanically do that or put it in place,  
12 and that will feed into our next-generation  
13 type products, which will then give you, you  
14 know, not necessarily the water to the datum  
15 but what is the water level now.

16 And so it would physically change over  
17 time based on both data feeds coming in, and  
18 it's envisioned that will be added to start  
19 with and then maybe something else in the  
20 future.

21 So NOAA is involved in a lot of that,  
22 certainly at a research level and a standards  
23 and specification levels right now.

24 The second thing that hasn't really come

1 up, but it's tied to both AIS and of course the  
2 ECDIS/ENC mandation over the next few years,  
3 and that's training.

4 I think we kind of bounced around that  
5 here. You know, is that information coming in.  
6 Even if it's all to the right standard and all  
7 to the right quality, people have to know what  
8 it is, what they should be using it for and  
9 then how to use it, of course.

10 Make that interface very clear, very  
11 simple to get to one of the panelist's comments  
12 a few minutes ago.

13 All of these things are really important,  
14 but the training aspect of all of this  
15 frequently gets overlooked. And, you know,  
16 training in a whole lot of -- I don't know what  
17 the estimate of professional mariners is right  
18 now, but it's something, you know, hundreds of  
19 thousands of people to learn these new  
20 technologies and systems, and it's coming  
21 online real fast.

22 It's going to be a big challenge.

23 ED WELCH: Yes, Captain Maco.

24 CAPTAIN JOE MACO: As I said in my

1 presentation, though and I've been involved in  
2 electronic charting for 35 years, I've been  
3 in -- I started on the ground floor. People  
4 would just invite me in, and I was sort of the  
5 test case, and we'd do different scenarios with  
6 electronic charting, so --

7           And all of those after you're done with  
8 the simulation or the scenarios, you're asked  
9 to fill out, you know, a questionnaire on  
10 what's this, that and the other thing.

11           And one of the things that I said in my  
12 presentation is simplification. You don't want  
13 a crew member flying halfway around the world  
14 getting on a ship and sailing and have to read  
15 a 500-page manual on what all these buttons and  
16 gadgets mean. And so it's very important that  
17 all of this new technology is kept simple.

18           And as I said, I looked at your new  
19 website. NowCOAST, it's got a lot of buttons,  
20 and it -- and, you know, we want to keep  
21 things -- you click on one or two buttons and  
22 you get the information you want and not have  
23 to scroll through six or seven different  
24 buttons to find the information.

1           So keep that in mind. And appreciate, you  
2 know, what you said. Thank you.

3           ED WELCH: Don Frost, did you have a  
4 comment?

5           DON FROST: Yes.

6           Per example of what Joe is saying, what  
7 we're speaking about is the COSCO BUSAN in San  
8 Francisco a year or so ago.

9           If you read the Coast Guard final report,  
10 the master had only been on the ship for six  
11 hours before he left the port, and he didn't  
12 know how to use ECDIS at all.

13           I mean, he misidentified the radar  
14 signature for the center of the bridge for one  
15 of the abutments, I don't remember all the  
16 details.

17           The point is, the training isn't just the  
18 United States. The verification of the  
19 training has to be part of the new -- what's it  
20 called?

21           ED WELCH: STCW.

22           DON FROST: STCW. Thank you very much.

23           ED WELCH: Andy McGovern.

24           ANDY MCGOVERN: Just a recommendation.

1           As you mentioned, you know, carriage  
2 requirements are coming, and along with  
3 carriage requirements, I was just at the STCW  
4 meeting, and we have required training to go  
5 along with the required carriage requirements  
6 or ECDIS.

7           The US, I do believe, has volunteered to  
8 write the model course for ECDIS training, and  
9 it would just make sense that the chart-makers  
10 would be part of that model course development,  
11 such as just maybe reach out to the Coast Guard  
12 and see if they're -- who's doing that, maybe  
13 have some -- some of your people part of that,  
14 you know, that group that's going to put that  
15 together.

16           ED WELCH: Thanks.

17           Well, I think we're going to have to  
18 conclude this panel if we stay on schedule.

19           If I could just make a couple of comments  
20 to the panelists and thank you very much.

21           Dr. Dionne, your presentation was very  
22 much in synch with a previous presentation we  
23 had from some folks down in Chesapeake Bay  
24 about how they use NOAA products as far as



1 marsh restoration and protection.

2 Don Frost, on your Philadelphia incident,  
3 that sharply shows the need for updated charts.

4 And in this particular case, since it was  
5 a navigable channel, we were talking about a  
6 situation where it was the Corps of Engineers  
7 as opposed to NOAA, but the principle is still  
8 the same. And it's interesting that in the  
9 end, that shipowner was deemed to be completely  
10 not at fault.

11 But do you have a rough estimate as to how  
12 much that shipowner incurred in costs as a  
13 result of everything?

14 DON FROST: He's suing the US Government  
15 for over a hundred million dollars, and that he  
16 can validate with no problem at all. That's  
17 exactly how much the government asked him to  
18 put up.

19 ED WELCH: And --

20 DON FROST: The actual cleanup was many,  
21 many times more than that.

22 ED WELCH: Well, that was my next  
23 question, is if you count his expenses and  
24 government's expenses and everybody else's

1 expenses, from one relatively small oil spill  
2 in the scheme of things, we're talking well in  
3 excess of \$100 million and probably approaching  
4 \$200 million; are we not?

5 DON FROST: Yes. Very, very, very good  
6 numbers.

7 ED WELCH: And how much would it cost to  
8 do a bottom survey of the Delaware River?  
9 That's -- nobody has to answer that.

10 Captain Maco, I was really interested in  
11 your comment about Rhode Island assessing a tax  
12 on oil to pay for the -- the Narragansett Bay  
13 PORTS system.

14 Do you have more information about that or  
15 could you provide us with direction as to how  
16 to find more information about that?

17 ADMIRAL WEST: I'm not paying it.

18 CAPTAIN MACO: I have a handout that I  
19 can -- if you can make a copy here or I'll fax  
20 it or email it to you.

21 But let me preface by saying it wasn't  
22 which came first, the cart or the horse. The  
23 oil spill money came about before the court  
24 system, so there was this pool of money that

1 was sitting up here, and we were able to access  
2 that pool of money to pay for the local  
3 contribution to the PORTS system.

4 It wasn't a tax put on, you know, to fund  
5 the PORTS system, per se.

6 ED WELCH: So it was money that was sort  
7 of unspoken for, shall we say?

8 CAPTAIN MACO: Yes.

9 And we lobbied hard to get it taken out of  
10 general fund to put it -- put it back to a  
11 maritime use, and that's how that whole l came  
12 about, I believe.

13 I wasn't really involved in that, but I  
14 believe, you know, after the North Cape oil  
15 spill where the tug caught fire and the oil  
16 barge went up on the South Shore of Rhode  
17 Island --

18 ED WELCH: Right.

19 CAPTAIN MACO: -- that somebody decided to  
20 help, you know, have a fund to pay for all this  
21 cleanup and fishermen who lost their livelihood  
22 temporarily to have a fund.

23 And here again, you know, once they get  
24 money, they want to spend it on something else,

1 so it reverted -- some of it reverted back to  
2 the PORTS system.

3 ED WELCH: So it's fair to say that  
4 policymakers in Rhode Island connected a  
5 tangible oil spill and money from that to the  
6 concept of PORTS, even though that spill didn't  
7 have anything to do, I don't believe, with, you  
8 know, a navigation fall.

9 But they saw that there was some nexus in  
10 the future, and they connected those two.

11 CAPTAIN MACO: That's correct.

12 And I had a discussion briefly with  
13 someone, I can't recall, there is a -- a  
14 federal fund called the Harbor Maintenance Tax.

15 ED WELCH: There's also a fund called the  
16 Oil Spill Trust Fund.

17 CAPTAIN MACO: Yes.

18 A lot -- sometimes you may think about,  
19 you know, lobbying your legislators to get some  
20 of that money put into a system such as PORTS,  
21 because, as I said, there's two factors  
22 besides, you know, an AIS, knowing where the  
23 ship is all the time, electronic positioning,  
24 you also are concerned about your under-keel

1 clearance.

2 And the PORTS system is the perfect, you  
3 know, vehicle for figuring out what the  
4 under-keel clearance is. And then also good  
5 sounding data, whether it's the Army Corps in a  
6 dredge channel or in the lower part of the bay  
7 where NOAA found a wreck that was -- no one  
8 knew was there off of Prudence Island that we  
9 thought we had 88 feet of water there, and we  
10 found out there's only 39 feet of water because  
11 there's a wreck sitting on this ledge.

12 ED WELCH: And what would you estimate to  
13 be the annual operating costs the Narragansett  
14 Bay PORTS system?

15 CAPTAIN MACO: I don't have that figure,  
16 and I'm not sure what the local -- you have two  
17 entities. You have the NOAA funding and the  
18 local funding, and I don't know what the  
19 annual --

20 And here again, NOAA sometimes instead  
21 of -- at least this is what I've been told.

22 Instead of when the local funding stops  
23 taking out the system, they sometimes will  
24 lower their local contribution request just to

1 keep the system running.

2 ED WELCH: Well, from the mariners'  
3 standpoint, they don't care whether it's the  
4 federal government or local government or some  
5 captain volunteering to pay for it out of their  
6 pocket. They just want to know the PORTS  
7 system is up and running and producing good  
8 information.

9 Okay. And, Captain Peacock, you were  
10 pointing out the relationship between Canadian  
11 waters and US waters and how that sort of  
12 complicates people's awareness of how much of a  
13 problem there is up there with casualties.

14 Is that going to get in the way of proper  
15 surveying of those waters?

16 In other words, does there need to be some  
17 surveying of Canadian waters as well as the US  
18 waters? And is there a way of -- if there's  
19 going to be a project to survey the important  
20 waters up there, can it be done jointly?

21 CAPTAIN PEACOCK: The last surveys that  
22 were done were done by the Canadian  
23 Hydrographic Service on contract to NOAA in US  
24 waters, so we're already -- we're doing that

1 back and forth.

2 They only went to a certain point because  
3 they didn't feel there was any shipping beyond  
4 that point, not realizing how much fishing  
5 activity was up above it.

6 So NOAA contracted BOOT Canada [phonetic]  
7 to do the work and we do that, and the American  
8 boats have come up and done some of the  
9 Canadian areas, so it goes back and forth a  
10 lot.

11 ED WELCH: I'm just thinking if the  
12 fishing industry -- if there's going to be a  
13 survey up there from the fishing industry, it  
14 wouldn't make a whole lot of sense to stop at  
15 the US border if there are equivalent waters in  
16 Canada that need the same type of work.

17 It would seem like it would be prudent for  
18 the Canadian authorities and the US authorities  
19 to figure out some way of doing it all together  
20 at one time

21 CAPTAIN PEACOCK: Most of the Canadian  
22 areas have been recently surveyed in the last  
23 20 years.

24 ED WELCH: Okay.

1           CAPTAIN PEACOCK:  Ninety-nine percent of  
2  it.

3           ED WELCH:  Okay.

4           And would it be my impression that the  
5  calls of the contours up there and the depths  
6  and the challenges, that we're probably not  
7  talking about traditional NOAA hydrographic  
8  surveying vessels, but we'll probably be  
9  looking for vessels of opportunity or  
10  contracted vessels, or am I incorrect about  
11  that?

12           Andy Armstrong says either way?

13           ANDY ARMSTRONG:  Yes, either way.  It  
14  could be a contract vessel or one of NOAA's  
15  smaller vessels, I think.

16           ED WELCH:  Okay.

17           Well, we're going to -- first, I want to  
18  thank these panelists, all of you.

19           (Applause.)

20           ED WELCH:  We love hearing from our  
21  friends at NOAA and the government, but we also  
22  get special insights when folks like you come  
23  in and talk about your view of hydrographic  
24  activities and services from the standpoint of



1 different users or constituents that use these  
2 NOAA services.

3 So this is very helpful. We -- we thank  
4 you very much. We're going to take a quick  
5 break. We've gone a little bit over. Let's  
6 take about ten minutes.

7 Do we need to do our temporary designation  
8 for Juliana now or can you wait until you come  
9 back?

10 Are you going to come back?

11 CAPTAIN LOWELL: Yes, but I don't think  
12 there's anything formal here for me to do.

13 ED WELCH: We had a couple of member -- we  
14 had a couple of the members of panel that were  
15 alarmed when they looked at the schedule and it  
16 says Captain Lowell delegates DFO  
17 responsibilities to Juliana Blackwell, and they  
18 were worrying what was -- you know, whether you  
19 burned out or somebody was moving you aside or  
20 is this a coup by Juliana.

21 JULIANA BLACKWELL: It's temporary.

22 ED WELCH: Okay.

23 So we basically -- of course Captain  
24 Lowell won't be with us tomorrow, and we need

1 an acting designated federal official, so I  
2 guess that -- do we have to swear you in?

3 JULIANA BLACKWELL: No.

4 ED WELCH: Okay. All right. Let's take a  
5 ten-minute break. And thanks to the panel.

6 (Recess.)

7 ED WELCH: If you're doing a double-take  
8 about our designated federal official, yes,  
9 there has been a little bit of a change.  
10 Welcome, Juliana.

11 We have an administrative item. We're  
12 making reservations for dinner tonight at a  
13 restaurant called Hemmingway's, which is a  
14 seafood restaurant. And first we need to find  
15 out how many people want to go so we can make  
16 those reservations, and then we need to sort of  
17 collectively figure out exactly what time we  
18 want those reservations.

19 So who -- who is interested in being part  
20 of the group going to Hemmingway's tonight?

21 And who is going to count all the hands?

22 SHERRI HICKMAN: Those of you who are not  
23 raising your hand, I want to know why.

24 MATT WELLSLAGER: Those interested in not

1 going are?

2 ED WELCH: Kathy is the organizer of this.  
3 Is this something we can walk to? Do we have  
4 to arrange transportation?

5 KATHY WATSON: I think I'm going to try to  
6 see if we can get the shuttle. I have to check  
7 on that.

8 ED WELCH: What time is everybody's  
9 pleasure. 6:30? Later? Earlier? 7:00?

10 TOM JACOBSEN: 6:45.

11 ED WELCH: Meet at 6:30 down here in the  
12 lobby?

13 TOM JACOBSEN: That's good.

14 ED WELCH: All right. That's what it is.  
15 Who is paying for this, Kathy? Oh, we all  
16 are.

17 Okay. Is that all you need, Kathy?

18 KATHY WATSON: Yes, thank you.

19 ED WELCH: Okay, very good.

20 And Hemmingway's is here in Providence and  
21 is not in Key West. Okay. Great. Okay.

22 We're going to resume our program now, and  
23 Admiral Bailey is scheduled to talk about NOAA  
24 fleet recapitalization.

1           So welcome, Admiral, thanks.

2           ADMIRAL BAILEY: First of all, thank you.  
3           Good afternoon, and thank you for the  
4           opportunity to present to this group.

5           It's my first time in front of the HSRP,  
6           and I don't know how I slipped away for two  
7           years or two and a half years.

8           I've been in the job for about two and a  
9           half years now, but it's the first time I got A  
10          chance to come and speak to you folks.

11          What I'd like to talk about is just what  
12          that introductory slide says, is some of the  
13          recapitalization issues that we're dealing with  
14          and some of the fleet issues.

15          Next slide.

16          Overview. Got to talk about budget. I  
17          can give you an idea of what OMAO's budget  
18          looks like. I'll show you what we did with  
19          \$100 in ARRA funding.

20          Fleet maintenance, where we are and where  
21          we're going. Ships don't run without good  
22          crew. Talk about crew retention and some of  
23          the issues there.

24          Utilization comparison, that's a chart

1 that was provided by the Office of Coastal  
2 Survey. They do a debrief with us at the end  
3 of every field season. They hold us  
4 accountable for the service we provide.

5 We appreciate the fact that they do have  
6 those numbers out there and come and discuss  
7 with us how we can do a better job of providing  
8 them with service.

9 And, like I said, recapitalization. FSV  
10 is Fishery Survey Vessel. We have four of  
11 those, just awarded another contract for  
12 the fifth. Talk about the HASSLER. And the  
13 NSV is the NOAA Survey Vessel. And then some  
14 of the acquisition issues that are -- that  
15 we're dealing with.

16 Also embedded in here are some performance  
17 requirements that will hopefully provide an  
18 understanding why we think that acquisition  
19 process should change.

20 There's the budget. Comes in two chunks.  
21 Your typical PAC -- procurement, acquisition,  
22 construction -- and your OFR, operations,  
23 research and facilities.

24 You can see a bit of a bump-up in '09. We

1 got an extra \$19 million in '09 which helped us  
2 deal with some of the shortcomings and staffing  
3 on the ship and also helped us deal with some  
4 of the maintenance backlog issues.

5 The fleet recapitalization plan was  
6 approved in 2008. The interesting thing to  
7 note there is we had larger PAC bump-ups prior  
8 to that than we do now. I just throw that out  
9 there as a point of interest.

10 But that recapitalization plan, like I  
11 said, was done in 2008, and we've had some  
12 changes with -- certainly with the budget, also  
13 with change of administration, so I'll talk to  
14 that a little bit.

15 What's not captured there is about an  
16 extra 35 million that you could add to each one  
17 of those bars on that graph which takes care of  
18 NOAA core retirement, healthcare for those  
19 retirees and active duty healthcare.

20 The uptempo is about 3400 operating days  
21 for 2009-'10, and that's proposed for 11.

22 The operating days have remained fairly  
23 consistent since 2005. I provided this slide  
24 for a presentation to the UNOLS folks, so

1 that's why it breaks out NOAA fleet operating  
2 folks, commercial and the UNOLS stuff.

3 I don't have any control over the UNOLS  
4 and the chart data. That's done by the line  
5 offices themselves.

6 ARRA funding. NOAA got about 830 million  
7 in total ARRA funds. I received about 100  
8 million of that. Twenty was used to address  
9 more maintenance and repair backlogs.

10 As John mentioned this morning, there  
11 was -- there was extra money there for the  
12 RAINIER MRP. I'm not sure of the complete  
13 history -- "MRP" is major repair for the  
14 RAINIER.

15 I believe it started \$10 or \$12 million.  
16 It was cut down to six at one point. And then  
17 of course we augmented that with some ARRA  
18 funds to get it back up to 12.

19 It was delayed s a year. It was supposed  
20 to happen last year. It was delayed a year  
21 because we had significant budget impacts due  
22 to the high cost of fuel, so we had to use that  
23 money that year just to keep the fleet going.

24 Covers the major repair period for the

1 OREGON II. It also -- which is not shown on  
2 that slide -- enabled us to accelerate the  
3 design and planning for the major repair period  
4 the MILLER FREEMAN.

5 MILLER FREEMAN is one of our fishery  
6 vessels who's got significant hull fatigue  
7 issues.

8 And as you can see, almost \$74 million was  
9 allocated for FSV 6. Why they call it 6 is  
10 because FSV 5 is a shallower draft version of  
11 the -- of the FSV class.

12 6 will be the same as the 40 class or the  
13 Dyson class, so that's the fifth of those.

14 That award went to Marinette Marine up in  
15 Wisconsin. We just ordered that a couple of  
16 weeks ago, so we're excited about working with  
17 Marinette.

18 They've got a fairly decent track record.  
19 They put together a great proposal. They built  
20 a number of Coast Guard cutters up there.  
21 They've got the LCS program up there.

22 They're also one of the finalists for the  
23 ONR ocean class research vessel, which is going  
24 to one of the UNOLS folks, so they're one of



1 two -- I believe it's Marinette and Dakota  
2 Creek are in the finals for that.

3 Fleet maintenance is always an issue. A  
4 number of these ships are quite old, in excess  
5 of 40 years in age. So, as many of you know  
6 that operate equipment like this in the  
7 environments that we operate, they take their  
8 toll.

9 So typical line item for maintenance in my  
10 role is -- has been around \$17 million, and  
11 then I spread that across 18 to 20 ships.  
12 Doesn't take a rocket scientist to do the math.  
13 There's just not enough money there to maintain  
14 a fleet like this with an operating tempo of  
15 200 to 225 days each year for each one of the  
16 ships.

17 What we're trying to do to address the  
18 overall maintenance issues is we've established  
19 a fleet maintenance office at headquarters.  
20 We're starting to staff that office.

21 We're looking at baseline reviews of the  
22 classes of ships. We have six of the T-AGOS  
23 class vessels we got from the Navy. Those are  
24 kind of stopgap vessels until we got the fleet

1 recapitalization plan put in place.

2 Of course the FSVs I talked about and the  
3 NSVs are the vessels that -- the NOAA survey  
4 vessels that replaced six of our oldest ships,  
5 and we're working on the acquisition strategy  
6 for that one.

7 Like I said, you can't operate a fleet  
8 without good people. We struggled in the past  
9 years for a number of reasons. Uptempo is one  
10 of them, fatigue. Industry is -- commercial  
11 industry has been good. We're always competing  
12 with the other federal agencies, MSC and Corps  
13 of Engineers, EPA.

14 And so this slide just gives you an idea  
15 of what our vacancy rates are, authorized  
16 billets, where our vacancy rates are, and you  
17 can see the one note there, the dip in '09, we  
18 got down to the low, got down to about 12 and a  
19 half or 13 percent on the vacancy rate. That's  
20 because we were given that extra \$19 million to  
21 deal with that issue.

22 Crew retention, recruiting and retention,  
23 like I say, you can see in 2004 we had  
24 significant retention issues there. When I

1 started two and a half years ago, it was about  
2 23 percent attrition rate. And I'm not so  
3 naive to believe that some of the things we've  
4 done have led to that.

5 I mean, certainly the economy has helped  
6 stabilize that, but we have put a couple of  
7 programs in place. We've reconstituted our  
8 staffing models. We've established processes  
9 whereby we can provide relief for the crew.

10 We've established standards for how long  
11 somebody should have to go to sea. And then  
12 after that period of time, you're allocated  
13 time and also a flight home to your home base.

14 So the rates are certainly trending in the  
15 right direction. However, I just found out a  
16 couple of days ago that MSCs' thinking about --  
17 not thinking about. They're going to add nine  
18 new ships to their fleet.

19 So when the economy starts coming back  
20 again, we've got to be cognizant of the fact  
21 and not be complacent and make sure that we  
22 continue to work some of these personal and  
23 quality-of-life issues.

24 But the other thing we did establish in

1 this crude model is a relief pool. We -- we're  
2 staffing the vessels about 87, 88 percent of  
3 the authorized billets. And then we provide --  
4 we have a relief pool that we have and use, and  
5 we don't pay them if we don't use them.

6 So those folks provide relief for the  
7 folks that are full time on the ship. So  
8 it's -- it kind of -- it's a new way of doing  
9 things. It seems to be working right now. So  
10 we're going to continue down that road.

11 On the utilization front, I've explained a  
12 little bit what this slide -- this is a slide  
13 that came from Coast Survey.

14 This is the one I explained that they  
15 brought to us, and this is dealing with their  
16 three ships. I wish there were four ships up  
17 there, but there's only three, of course the  
18 THOMAS JEFFERSON, FAIRWEATHER and RAINIER.

19 I can give you a snapshot of what's up  
20 there. The fleet average is the average of  
21 those three ships. It's not the fleet average  
22 of the 20 ships across the NOAA fleet.

23 But for the TJ line up there, in 2007,  
24 there were 161 days at sea, 176 in '08 and 172.